

*TOWNSHIP OF STILLWATER*

*COUNTY OF SUSSEX*

*REPORT OF AUDIT*

*2022*

*NISIVOCCIA LLP  
CERTIFIED PUBLIC ACCOUNTANTS*

TOWNSHIP OF STILLWATER

COUNTY OF SUSSEX

REPORT OF AUDIT

2022

TOWNSHIP OF STILLWATER  
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TOWNSHIP OF STILLWATER

PART I

FINANCIAL STATEMENTS AND

SUPPLEMENTARY DATA

YEAR ENDED DECEMBER 31, 2022



Mount Arlington, NJ  
 Newton, NJ  
 Bridgewater, NJ  
 973.298.8500  
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 Independent Member  
 BKR International

## Independent Auditors' Report

The Honorable Mayor and Members  
 of the Township Committee  
 Township of Stillwater, New Jersey

### **Report on the Financial Statements**

#### ***Opinions***

We have audited the financial statements – regulatory basis - of the various funds and account group of the Township of Stillwater, in the County of Sussex (the "Township") as of and for the years ended December 31, 2022 and 2021, and the related notes to the financial statements, as listed in the table of contents.

#### *Unmodified Opinions on Regulatory Basis of Accounting*

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of each fund and account group of the Township as of December 31, 2022 and 2021, and the results of operations and changes in fund balance, where applicable, of such funds and account group, thereof for the years then ended in accordance with the accounting practices prescribed or permitted, as described in Note 1, by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division").

#### *Adverse Opinion on U.S. Generally Accepted Accounting Principles*

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles section of our report, the accompanying financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of each fund and account group of the Township as of December 31, 2022 and 2021, or the changes in financial position thereof for the years then ended.

#### ***Basis for Opinions***

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS), audit requirements prescribed by the Division and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Township, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles***

As described in Note 1 of the financial statements, the financial statements are prepared by the Township on the basis of the financial reporting provisions prescribed or permitted by the Division, which is a basis of accounting other than accounting principles generally accepted in the United State of America, to meet the requirements of the Division's regulatory basis of accounting and the budget laws of New Jersey.

The Honorable Mayor and Members  
of the Township Committee  
Township of Stillwater  
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The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division") to demonstrate compliance with the Division's regulatory basis of accounting, and the budget laws of New Jersey. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, *Government Auditing Standards* and audit requirements prescribed by the Division, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Township's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Township's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

The Honorable Mayor and Members  
of the Township Committee  
Township of Stillwater  
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***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements of the various funds and account group that collectively comprise the Township's financial statements. The supplementary data schedules listed in the table of contents and the schedules of expenditures of federal and state awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance") and New Jersey's OMB Circular 15-08, *Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid*, are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the various fund and account group financial statements. The information has been subjected to the auditing procedures applied in the audit of the various fund and account group financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the various fund and account group financial statements or to the various fund and account group financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary data schedules and the schedules of expenditures of federal and state awards are fairly stated, in all material respects, in relation to the various fund and account group financial statements as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 22, 2023 on our consideration of the Township's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Township's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

Mount Arlington, New Jersey  
March 22, 2023

*Nisivoccia LLP*

NISIVOCCIA LLP

*Valerie A. Dolan*

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Valerie A. Dolan

Registered Municipal Accountant No. 548  
Certified Public Accountant



TOWNSHIP OF STILLWATER  
COUNTY OF SUSSEX  
2022  
CURRENT FUND

TOWNSHIP OF STILLWATER  
CURRENT FUND  
COMPARATIVE BALANCE SHEET - REGULATORY BASIS

	Ref.	December 31,	
		2022	2021
<u>ASSETS</u>			
Cash and Cash Equivalents:			
Treasurer	A-4	\$ 5,245,164.72	\$ 4,997,665.74
Change Fund		275.00	275.00
		<u>5,245,439.72</u>	<u>4,997,940.74</u>
Due From State of New Jersey:			
Senior Citizen and Veterans Deductions		426.71	1,250.00
Receivables and Other Assets With Full Reserves:			
Delinquent Property Taxes Receivable	A-7	254,589.96	265,187.97
Tax Title Liens Receivable	A-8	409,308.63	523,165.40
Property Acquired for Taxes at Assessed Valuation		1,703,400.00	1,703,400.00
Revenue Accounts Receivable	A-9	30,483.50	483.50
Due from Water District			313.54
Due Animal Control Trust Fund	B	2,134.32	
Due General Capital Fund	C		0.01
		<u>2,399,916.41</u>	<u>2,492,550.42</u>
<u>TOTAL ASSETS</u>		<u>\$ 7,645,782.84</u>	<u>\$ 7,491,741.16</u>
<u>LIABILITIES, RESERVES AND FUND BALANCE</u>			
Appropriation Reserves:			
Encumbered	A-3;A-11	\$ 48,901.50	\$ 71,577.62
Unencumbered	A-3;A-11	449,593.59	477,778.38
		<u>498,495.09</u>	<u>549,356.00</u>
Prepaid Taxes		92,450.01	64,659.73
Tax Overpayments		9,658.76	7,846.73
Accounts Payable - Vendors		29,698.57	
Water District Taxes Payable		949.82	
Due to State of New Jersey -			
Marriage License Fees			25.00
DCA Training Fees		1,085.00	1,420.00
Due Other Trust Funds	B	79.10	29.53
Due General Capital Fund	C	2,749.99	
Due to County of Sussex Added and Omitted Taxes		11,878.08	9,982.02

TOWNSHIP OF STILLWATER  
CURRENT FUND  
COMPARATIVE BALANCE SHEET - REGULATORY BASIS  
(Continued)

	<u>Ref.</u>	December 31,	
		2022	2021
<u>LIABILITIES, RESERVES AND FUND BALANCE</u>			
Reserve for:			
Sale of Municipal Assets		\$ 87,684.00	\$ 90,491.00
Master Plan		5,382.99	17,382.99
Public Assistance		4,760.31	4,760.31
Revaluation		55,246.50	55,246.50
Pending Tax Appeals		100,000.00	100,000.00
Municipal Relief Fund		14,487.54	
Reserve for Grant Funds - Unappropriated:			
Gypsy Moth Grant		15.00	15.00
Reserve for Grant Funds - Appropriated:			
Clean Communities		1,627.04	8,550.07
Municipal Alliance		2,426.50	2,426.50
Municipal Alliance - Local Match		844.66	844.66
Nature Conservancy Small Grant		4.00	4.00
Recycling Tonnage Grant		7,197.47	7,197.47
Federal Grant- Gypsy Moth Grant		2,559.89	2,559.89
Federal Grant- FEMA - Generators		9,727.13	9,727.13
Sustainable Jersey Small Grant		309.85	309.85
New Jersey State Police Grant		1,695.76	1,695.76
Local Recreational Grant		19,070.74	
New Jersey Department of Transportation Trust Fund		150,000.00	150,000.00
Environmental Grant		3,710.00	3,710.00
Stormwater Management		6,250.00	6,250.00
American Rescue Plan		231,738.30	202,533.65
		<u>1,351,782.10</u>	<u>1,297,023.79</u>
Reserve for Receivables and Other Assets	A	2,399,916.41	2,492,550.42
Fund Balance	A-1	<u>3,894,084.33</u>	<u>3,702,166.95</u>
<u>TOTAL LIABILITIES, RESERVES AND FUND BALANCE</u>		<u>\$ 7,645,782.84</u>	<u>\$ 7,491,741.16</u>

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS  
ARE AN INTEGRAL PART OF THIS STATEMENT

TOWNSHIP OF STILLWATER  
CURRENT FUND  
COMPARATIVE STATEMENT OF OPERATIONS  
AND CHANGE IN FUND BALANCE - REGULATORY BASIS

	Ref.	Year Ended December 31,	
		2022	2021
<u>Revenue and Other Income Realized</u>			
Fund Balance Utilized	\$	900,000.00	\$ 990,128.00
Miscellaneous Revenue Anticipated		1,050,672.48	910,925.44
Receipts from:			
Delinquent Taxes		422,174.47	357,393.62
Current Taxes		13,723,220.64	13,333,959.28
Nonbudget Revenue		79,430.42	85,265.31
Other Credits to Income:			
Unexpended Balance of Appropriation Reserves		272,464.91	343,030.27
Cancellation of Tax Overpayment		278.48	
Interfunds and Other Receivables Returned		313.55	12,231.07
Cancellation of Prior Year Accounts Payable			4,860.65
Total Income		16,448,554.95	16,037,793.64
<u>Expenditures</u>			
Budget and Emergency Appropriations:			
Municipal Purposes		3,489,855.69	3,346,141.71
County Taxes		2,868,668.75	2,773,296.01
Local District School Taxes		4,709,921.00	4,565,492.00
Regional School Districts Taxes		4,148,883.00	4,071,703.00
Open Space Taxes		12,258.54	12,218.53
Water District Taxes		114,334.08	114,649.92
Prior Year Overpayments Cancelled			7,655.40
Refund of Prior Year Revenue		10,582.19	
Interfunds Advanced		2,134.32	313.55
Cancellation of Prior Year Accounts Receivable			2,190.30
Total Expenditures		15,356,637.57	14,893,660.42
Excess in Revenue		1,091,917.38	1,144,133.22
<u>Fund Balance</u>			
Balance January 1		3,702,166.95	3,548,161.73
		4,794,084.33	4,692,294.95
Decreased by:			
Utilized as Anticipated Revenue		900,000.00	990,128.00
Balance December 31	A	\$ 3,894,084.33	\$ 3,702,166.95

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS  
ARE AN INTEGRAL PART OF THIS STATEMENT

TOWNSHIP OF STILLWATER  
CURRENT FUND  
STATEMENT OF REVENUE - REGULATORY BASIS  
YEAR ENDED DECEMBER 31, 2022

	Budget	Added by NJSA 40A:4-87	Realized	Excess or Deficit *
Fund Balance Anticipated	\$ 900,000.00		\$ 900,000.00	
Miscellaneous Revenue:				
Licenses:				
Alcoholic Beverages	1,000.00		1,380.00	\$ 380.00
Fees and Permits	110,000.00		138,781.74	28,781.74
Municipal Court - Fines and Costs	1,000.00		2,358.60	1,358.60
Interest and Costs on Taxes	65,000.00		223,002.93	158,002.93
Interest on Investments	10,000.00		51,191.32	41,191.32
Energy Receipts Tax	277,731.00		277,731.00	
Garden State Preservation Trust Fund	64,272.00		64,272.00	
Uniform Construction Code Fees	45,000.00		57,594.00	12,594.00
Clean Communities Grant		\$ 16,047.57	16,047.57	
Recycling Tonnage Grant	4,268.66		4,268.66	
Municipal Alliance on Alcoholism and Drug Abuse	1,511.00		1,511.00	
Local Recreation Grant	30,000.00			30,000.00
American Rescue Plan		202,533.66	202,533.66	
General Capital Fund Balance	10,000.00		10,000.00	
	619,782.66	218,581.23	1,050,672.48	272,308.59
Receipts from Delinquent Taxes	230,000.00		422,174.47	192,174.47
Amount to be Raised by Taxes for Support of Municipal Budget:				
Local Tax for Municipal Purposes	2,121,601.75		2,469,155.27	347,553.52
Budget Totals	3,871,384.41	218,581.23	4,842,002.22	782,036.58
Nonbudget Revenue	\$ 3,871,384.41	\$ 218,581.23	\$ 4,921,432.64	\$ 79,430.42
			\$ 861,467.00	

TOWNSHIP OF STILLWATER  
CURRENT FUND  
STATEMENT OF REVENUE - REGULATORY BASIS  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

Allocation of Current Tax Collections:

Revenue from Collection of Current Taxes	\$	13,723,220.64
Allocated to School, County, and Open Space Taxes		11,854,065.37
Balance for Support of Municipal Budget		<u>1,869,155.27</u>
 Add: Appropriation "Reserve for Uncollected Taxes"		 <u>600,000.00</u>
Realized for Support of Municipal Budget	\$	<u><u>2,469,155.27</u></u>

Receipts from Delinquent Taxes:

Delinquent Tax Collections	\$	264,391.13
Tax Title Liens		<u>157,783.34</u>
	\$	<u><u>422,174.47</u></u>

Analysis of Fees and Permits:

Municipal Clerk	\$	9,265.00	
Building Inspector - Smoke Detector Fees		5,840.00	
Recycling Commission		108,636.74	
Planning, Soil Erosion, and Board of Adjustment		6,790.00	
Recreation Commission		2,080.00	
Zoning Officer		5,550.00	
Tax Assessor		260.00	
Driveway		<u>360.00</u>	
			<u><u>\$ 138,781.74</u></u>

Analysis of Nonbudget Revenue:

Treasurer:			
Adminstrative Fee - Senior Citizen and Veterans Deductions	\$	650.00	
Cell Tower Rentals		36,156.21	
PILOT Fees		1,722.42	
Other Licenses - Clerk		3,425.00	
Cable Franchise Fees		11,237.00	
FEMA Reimbursement		17,152.08	
Other Miscellaneous		<u>5,941.13</u>	
			\$ 76,283.84
Statutory Excess in Animal Control Trust Fund			2,134.32
Tax Collector - Miscellaneous Revenue			<u>1,012.26</u>
	\$		<u><u>79,430.42</u></u>

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS  
ARE AN INTEGRAL PART OF THIS STATEMENT

TOWNSHIP OF STILLWATER  
CURRENT FUND  
STATEMENT OF EXPENDITURES - REGULATORY BASIS  
YEAR ENDED DECEMBER 31, 2022

	Appropriations		Expended By		Unexpended Balance Cancelled
	Budget	Budget After Modification	Paid or Charged	Reserved	
<b>GENERAL GOVERNMENT:</b>					
General Administration:					
Salaries & Wages	\$ 100,348.00	\$ 70,448.00	\$ 50,784.69	\$ 19,663.31	
Other Expenses	11,075.00	11,075.00	10,704.26	370.74	
Mayor & Council:					
Salaries & Wages	24,105.00	24,105.00	24,105.00		
Other Expenses	6,300.00	6,300.00	2,726.41	3,573.59	
Municipal Clerk:					
Salaries & Wages	83,363.00	113,263.00	113,049.50	213.50	
Other Expenses	16,100.00	16,100.00	13,233.62	2,866.38	
Financial Administration:					
Salaries & Wages	82,761.00	82,761.00	82,761.00		
Other Expenses	9,500.00	9,500.00	8,641.27	858.73	
Annual Audit	33,500.00	33,500.00	33,455.00	45.00	
Data Processing:					
Other Expenses	30,924.00	30,924.00	24,514.86	6,409.14	
Tax Collector:					
Salaries & Wages	39,121.00	39,121.00	36,920.36	2,200.64	
Other Expenses	6,820.00	6,820.00	3,831.86	2,988.14	
Tax Assessment Administration:					
Salaries & Wages	34,514.00	34,514.00	34,514.00		
Other Expenses	13,165.00	13,165.00	6,910.88	6,254.12	
Legal Services and Costs:					
Other Expenses	64,100.00	64,100.00	32,459.00	31,641.00	
Engineering Services and Costs:					
Other Expenses	13,500.00	13,500.00	4,682.00	8,818.00	

TOWNSHIP OF STILLWATER  
CURRENT FUND  
STATEMENT OF EXPENDITURES - REGULATORY BASIS  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

	Appropriations		Expended By		Unexpended Balance Cancelled
	Budget	Budget After Modification	Paid or Charged	Reserved	
<b>LAND USE ADMINISTRATION:</b>					
Planning Board:					
Salaries & Wages	\$ 7,413.00	\$ 7,413.00	\$ 7,413.00		
Other Expenses	5,300.00	5,300.00	4,973.29	\$ 326.71	
Zoning Board of Adjustment:					
Salaries & Wages	7,413.00	7,413.00	7,413.00		
Other Expenses	6,245.00	6,245.00	5,803.15	441.85	
Land Use Projects:					
Other Expenses	6,500.00	6,500.00	500.00	6,000.00	
Zoning Officer:					
Salaries & Wages	31,316.00	31,316.00	29,075.20	2,240.80	
Other Expenses	1,800.00	1,800.00	483.18	1,316.82	
<b>INSURANCE:</b>					
General Liability Insurance	113,298.00	113,298.00	113,298.00		
Worker's Compensation	49,958.00	49,958.00	49,958.00		
Employee Group Health	360,200.00	360,200.00	316,678.03	43,521.97	
Health Insurance Waiver	5,000.00	5,208.38	5,208.38		
Unemployment Insurance	6,000.00	5,791.62	4,264.92	1,526.70	
Other Insurance Premiums	500.00	500.00	500.00		
<b>CODE ENFORCEMENT AND ADMINISTRATION:</b>					
Building Sub-Code Official:					
Salaries & Wages	43,131.00	43,131.00	42,028.42	1,102.58	
Other Expenses	4,500.00	4,500.00	1,894.22	2,605.78	



TOWNSHIP OF STILLWATER  
CURRENT FUND  
STATEMENT OF EXPENDITURES - REGULATORY BASIS  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

	Appropriations		Expended By		Unexpended Balance Cancelled
	Budget	Budget After Modification	Paid or Charged	Reserved	
<b>PUBLIC SAFETY:</b>					
Police:					
Salaries & Wages	\$ 8,800.00	\$ 8,800.00	\$ 8,614.21	\$ 185.79	
Other Expense	15,200.00	15,200.00	15,000.00	200.00	
Aid to Volunteer Fire Companies	85,850.00	85,850.00	85,850.00		
Municipal Court:					
Other Expenses	44,522.00	44,522.00	44,522.00		
Emergency Management Services:					
Other Expenses	5,950.00	5,950.00	661.53	5,288.47	
<b>STREETS AND ROADS:</b>					
Public Works Department:					
Salaries & Wages	401,500.00	401,500.00	343,333.54	58,166.46	
Other Expenses	205,350.00	205,350.00	153,336.50	52,013.50	
Recycle Program:					
Salaries & Wages	10,352.00	10,772.00	10,772.00		
Solid Waste Collection:					
Salaries & Wages	17,500.00	17,080.00	12,120.00	4,960.00	
Other Expenses	52,300.00	52,300.00	40,963.30	11,336.70	
Landfill Testing	9,000.00	9,000.00	7,021.00	1,979.00	
<b>STREETS AND ROADS:</b>					
Public Building and Grounds:					
Other Expenses	71,725.00	71,725.00	66,163.25	5,561.75	
Vehicle Maintenance :					
Other Expenses	85,500.00	85,500.00	80,564.84	4,935.16	

TOWNSHIP OF STILLWATER  
CURRENT FUND  
STATEMENT OF EXPENDITURES - REGULATORY BASIS  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

	Appropriations		Expended By		Unexpended Balance Cancelled
	Budget	Budget After Modification	Paid or Charged	Reserved	
<b>HEALTH AND WELFARE:</b>					
Dog Regulation:					
Salaries & Wages	\$ 9,707.00	\$ 9,707.00	\$ 9,707.00		
Board of Health:					
PEOSHA - Hepatitis B Vaccinations	1,000.00	1,000.00		\$ 1,000.00	
PEOSHA - Judgment	5,600.00	5,600.00	3,733.73	1,866.27	
Environmental Health Services:					
Salaries & Wages	3,000.00	3,000.00	2,705.41	294.59	
Other Expenses	5,650.00	5,650.00	3,521.52	2,128.48	
<b>RECREATION AND EDUCATION:</b>					
Parks and Playgrounds:					
Salaries & Wages	3,000.00	3,000.00	3,000.00		
Other Expenses	16,450.00	16,450.00	16,398.56	51.44	
Celebration of Public Events:					
Other Expenses	2,500.00	2,500.00	2,398.00	102.00	
<b>UNCLASSIFIED:</b>					
Municipal Services Act:					
Other Expenses	84,000.00	84,000.00		84,000.00	
Utilities:					
Electricity	10,500.00	10,500.00	10,121.45	378.55	
Telephone (excluding equipment acquisition)	11,500.00	11,500.00	4,940.06	6,559.94	
Gas (natural or propane)	12,500.00	12,500.00	9,574.33	2,925.67	

TOWNSHIP OF STILLWATER  
CURRENT FUND  
STATEMENT OF EXPENDITURES - REGULATORY BASIS  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

	Appropriations		Expended By		Unexpended Balance Cancelled
	Budget	Budget After Modification	Paid or Charged	Reserved	
Utilities:					
Fuel Oil	\$ 11,500.00	\$ 11,500.00	\$ 11,313.86	\$ 186.14	
Gasoline	45,000.00	45,000.00	44,665.18	334.82	
Total Operations Within "CAPS"	2,453,226.00	2,453,226.00	2,063,785.77	389,440.23	
Detail:					
Salaries & Wages	907,344.00	907,344.00	818,316.33	89,027.67	
Other Expenses	1,545,882.00	1,545,882.00	1,245,469.44	300,412.56	
Deferred Charges and Statutory Expenditures - Municipal Within "CAPS":					
Public Employees Retirement System	88,053.00	88,431.00	88,430.72	0.28	
Social Security System (O.A.S.I.)	68,000.00	68,000.00	62,842.60	5,157.40	
DCRP	4,200.00	3,822.00	2,826.32	995.68	
Total Deferred Charges and Statutory Expenditures - Municipal Within "CAPS"	160,253.00	160,253.00	154,099.64	6,153.36	
Total General Appropriations for Municipal Purposes Within "CAPS"	2,613,479.00	2,613,479.00	2,217,885.41	395,593.59	
Total Operations Excluded "CAPS":					
Fire Department - Other Expenses (LOSAP)	54,000.00	54,000.00		54,000.00	
Police and Fire Dispatch Services:					
Shared Service Agreements (Police/Fire)	13,784.00	13,784.00	13,784.00		

TOWNSHIP OF STILLWATER  
CURRENT FUND  
STATEMENT OF EXPENDITURES - REGULATORY BASIS  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

	Appropriations		Expended By		Unexpended Balance Cancelled
	Budget	Budget After Modification	Paid or Charged	Reserved	
Total Operations Excluded "CAPS":					
Public and Private Programs Offset by Revenues:					
Clean Communities Grant (N.J.S.A. 40A:4-87, +\$16,047.57)	\$ 4,268.66	\$ 16,047.57	\$ 16,047.57		
Reserve for Recycling Tonnage Grant		4,268.66	4,268.66		
Municipal Alliance on Alcoholism and Drug Abuse:					
State Share	1,511.00	1,511.00	1,511.00		
Local Share	377.75	377.75	377.75		
American Rescue Plan Act (N.J.S.A. 40A:4-87, +\$202,533.65)		202,533.66	202,533.66		
Local Recreation Grant	30,000.00	30,000.00	30,000.00		
Total Operations Excluded from "CAPS"	103,941.41	322,522.64	268,522.64	54,000.00	
Detail:					
Other Expenses	103,941.41	322,522.64	268,522.64	54,000.00	
Capital Improvements - Excluded from "CAPS":					
Capital Improvement Fund	70,000.00	70,000.00	70,000.00		
Reserve for Purchase of DPW Equipment	10,000.00	10,000.00	10,000.00		
Reserve for Park Projects	5,000.00	5,000.00	5,000.00		
Reserve for Purchase of Emergency Vehicle	70,000.00	70,000.00	70,000.00		
Oil & Stone Overlay	73,664.00	73,664.00	73,664.00		
Total Capital Improvements - Excluded from "CAPS"	228,664.00	228,664.00	228,664.00		

TOWNSHIP OF STILLWATER  
CURRENT FUND  
STATEMENT OF EXPENDITURES - REGULATORY BASIS  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

	Appropriations		Expended By		Unexpended Balance Cancelled
	Budget	Budget After Modification	Paid or Charged	Reserved	
Municipal Debt Service - Excluded from "CAPS":					
Payment of Bond Anticipation Notes and Capital Notes	\$ 300,000.00	\$ 300,000.00	\$ 300,000.00		\$ 97.59
Interest on Notes	16,700.00	16,700.00	16,602.41		12.36
Crandon Lakes Dam Loan - Principal and Interest	8,600.00	8,600.00	8,587.64		
Total Municipal Debt Service - Excluded from "CAPS"	325,300.00	325,300.00	325,190.05		109.95
Total General Appropriations - Excluded from "CAPS"	657,905.41	876,486.64	822,376.69	\$ 54,000.00	109.95
Subtotal General Appropriations	3,271,384.41	3,489,965.64	3,040,262.10	449,593.59	109.95
Reserve for Uncollected Taxes	600,000.00	600,000.00	600,000.00		
Total General Appropriations	\$ 3,871,384.41	\$ 4,089,965.64	\$ 3,640,262.10	\$ 449,593.59	\$ 109.95

Ref.

A

TOWNSHIP OF STILLWATER  
CURRENT FUND  
STATEMENT OF EXPENDITURES - REGULATORY BASIS  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

	<u>Ref.</u>	<u>Analysis of</u>	
		<u>Budget After Modification</u>	<u>Paid or Charged</u>
Adopted Budget		\$ 3,871,384.41	
Added by N.J.S.A. 40A:4-87		<u>218,581.23</u>	
		<u>\$ 4,089,965.64</u>	
Cash Disbursed			\$ 2,773,589.13
Reserve for Uncollected Taxes			600,000.00
Reserve for Encumbrances	A		48,901.50
Transferred to Appropriated Grant Reserves:			
Recycling Tonnage Grant			4,268.66
Clean Communities			16,047.57
Municipal Alliance:			
State Share			1,511.00
Local Share			377.75
American Rescue Plan Act			202,533.66
Local Recreational Grant			<u>30,000.00</u>
			<u>3,677,229.27</u>
Less: Appropriation Refunds			<u>36,967.17</u>
			<u>\$ 3,640,262.10</u>

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS  
ARE AN INTEGRAL PART OF THIS STATEMENT

TOWNSHIP OF STILLWATER  
COUNTY OF SUSSEX  
2022  
TRUST FUNDS

TOWNSHIP OF STILLWATER  
TRUST FUNDS  
COMPARATIVE BALANCE SHEET - REGULATORY BASIS

		December 31,	
	Ref.	2022	2021
<u>ASSETS</u>			
Animal Control Trust Fund:			
Cash and Cash Equivalents			
Treasurer	B-4	\$ 13,737.52	\$ 12,318.60
Total Animal Control Trust Funds		13,737.52	12,318.60
Assessment Trust Fund:			
Assessment Receivable			183.47
Assessment Liens			7,812.43
Assessments and Liens Interest and Costs			1,069.73
Total Assessment Trust Fund			9,065.63
Other Trust Funds:			
Cash and Cash Equivalents	B-4	705,343.73	653,480.32
Due Current Fund	A	79.10	29.53
Total Other Trust Funds		705,422.83	653,509.85
<u>TOTAL ASSETS</u>		<u>\$ 719,160.35</u>	<u>\$ 674,894.08</u>
 <u>LIABILITIES, RESERVES AND FUND BALANCE</u>			
Animal Control Trust Fund:			
Due Current Fund	A	\$ 2,134.32	
Reserve for Animal Control Expenditures	B-6	11,603.20	\$ 12,318.60
Total Animal Control Trust Funds		13,737.52	12,318.60
Assessment Trust Fund:			
Reserve for Assessments and Liens Receivable			7,995.90
Reserve for Assessments and Liens Interest and Costs			1,069.73
Total Assessment Trust Fund			9,065.63



TOWNSHIP OF STILLWATER  
TRUST FUNDS  
COMPARATIVE BALANCE SHEET - REGULATORY BASIS  
(Continued)

	<u>Ref.</u>	December 31,	
		<u>2022</u>	<u>2021</u>
<u>LIABILITIES, RESERVES AND FUND BALANCE</u>			
Other Trust Funds:			
Reserve for:			
Driveway Bonds	\$	48,267.46	\$ 48,267.46
Subdivision Deposits		22,983.85	23,528.31
Tax Sale Premiums		66,400.00	63,800.00
Landfill Escrow		8,206.03	8,166.49
Recycling		61,175.15	48,502.29
Recreation Commission		243.39	940.41
Council on Affordable Housing		115,355.51	98,926.96
Housing Rehabilitation Fund		14,505.19	13,196.84
Municipal Open Space		48,582.01	68,669.16
Storm Recovery		255,001.67	232,160.73
Accumulated Absences		37,140.96	20,000.00
Performance Bonds		27,561.61	27,351.20
Total Other Trust Funds		<u>705,422.83</u>	<u>653,509.85</u>
<u>TOTAL LIABILITIES, RESERVES AND FUND BALANCE</u>	\$	<u>719,160.35</u>	<u>\$ 674,894.08</u>

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS  
ARE AN INTEGRAL PART OF THIS STATEMENT

TOWNSHIP OF STILLWATER  
ASSESSMENT TRUST FUND  
STATEMENT OF FUND BALANCE - REGULATORY BASIS  
YEAR ENDED DECEMBER 31, 2022

NOT APPLICABLE

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS  
ARE AN INTEGRAL PART OF THIS STATEMENT

TOWNSHIP OF STILLWATER  
ASSESSMENT TRUST FUND  
STATEMENT OF REVENUE - REGULATORY BASIS  
YEAR ENDED DECEMBER 31, 2022

NOT APPLICABLE

ASSESSMENT TRUST FUND  
STATEMENT OF EXPENDITURES - REGULATORY BASIS  
YEAR ENDED DECEMBER 31, 2022

NOT APPLICABLE

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS  
ARE AN INTEGRAL PART OF THIS STATEMENT

TOWNSHIP OF STILLWATER  
COUNTY OF SUSSEX  
2022  
GENERAL CAPITAL FUND

TOWNSHIP OF STILLWATER  
GENERAL CAPITAL FUND  
COMPARATIVE BALANCE SHEET - REGULATORY BASIS

	Ref.	December 31,	
		2022	2021
<u>ASSETS</u>			
Cash and Cash Equivalents	C-2	\$ 1,819,836.31	\$ 1,175,650.12
Due Current Fund	A	2,749.99	
New Jersey Department of Transportation Grant Receivable		278,948.25	118,948.25
Deferred Charges to Future Taxation:			
Unfunded	C-4	2,105,797.09	2,206,441.00
<u>TOTAL ASSETS</u>		<u>\$ 4,207,331.64</u>	<u>\$ 3,501,039.37</u>
 <u>LIABILITIES, RESERVES AND FUND BALANCE</u>			
Bond Anticipation Notes Payable	C-7	\$ 2,105,700.00	\$ 1,660,241.00
Improvement Authorizations:			
Funded	C-5	193,506.50	116,170.48
Unfunded	C-5	401,324.26	226,893.43
Due Current Fund	A		0.01
Contracts Payable		1,092,829.22	1,151,854.99
Capital Improvement Fund	C-6	12,771.30	3,228.30
Reserve for Purchase of Emergency Vehicle		89,822.30	19,822.30
Reserve for Purchase of DPW Equipment		8,250.00	6,500.00
Reserve for Road Reconstruction		0.69	0.69
Reserve for Ridge Road Improvements		135,000.00	135,000.00
Reserve for PSE&G Susquehanna Roseland Project		42,768.00	42,768.00
Reserve for Asphalt Overlay		25,064.00	33,400.00
Reserve for Park Project		13,170.71	8,170.71
Fund Balance	C-1	87,124.66	96,989.46
<u>TOTAL LIABILITIES, RESERVES AND FUND BALANCE</u>		<u>\$ 4,207,331.64</u>	<u>\$ 3,501,039.37</u>

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS  
ARE AN INTEGRAL PART OF THIS STATEMENT

TOWNSHIP OF STILLWATER  
GENERAL CAPITAL FUND  
STATEMENT OF FUND BALANCE - REGULATORY BASIS

	<u>Ref.</u>	
Balance December 31, 2021	C	\$ 96,989.46
Increased by:		
Improvement Authorizations Cancelled		9,035.20
		<u>106,024.66</u>
Decreased by:		
Anticipated in Current Fund Budget	\$ 10,000.00	
Appropriated to Finance Improvement Authorizations	<u>8,900.00</u>	
		<u>18,900.00</u>
Balance December 31, 2022	C	<u><u>\$ 87,124.66</u></u>

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS  
ARE AN INTEGRAL PART OF THIS STATEMENT

TOWNSHIP OF STILLWATER  
COUNTY OF SUSSEX  
2022  
GENERAL FIXED ASSETS ACCOUNT GROUP

TOWNSHIP OF STILLWATER  
GENERAL FIXED ASSETS ACCOUNT GROUP  
COMPARATIVE BALANCE SHEET - REGULATORY BASIS

	December 31,	
	2022	2021
<u>ASSETS</u>		
Land	\$ 2,120,675.00	\$ 2,120,675.00
Buildings and Improvements	1,268,600.16	1,268,600.16
Furniture, Equipment and Vehicles	3,402,357.60	3,135,366.60
	\$ 6,791,632.76	\$ 6,524,641.76
<u>TOTAL ASSETS</u>	<u>\$ 6,791,632.76</u>	<u>\$ 6,524,641.76</u>
 <u>RESERVES</u>		
Reserve for Fixed Assets	\$ 6,791,632.76	\$ 6,524,641.76
<u>TOTAL RESERVES</u>	<u>\$ 6,791,632.76</u>	<u>\$ 6,524,641.76</u>

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS  
ARE AN INTEGRAL PART OF THIS STATEMENT



TOWNSHIP OF STILLWATER  
NOTES TO FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2022

Note 1: Summary of Significant Accounting Policies

A. Reporting Entity

Except as noted below, the financial statements of the Township of Stillwater include every board, body, officer or commission supported and maintained wholly or in part by funds appropriated by the Township of Stillwater, as required by N.J.S. 40A:5-5. Accordingly, the financial statements of the Township of Stillwater do not include the operations of the volunteer fire and rescue squads.

Governmental Accounting Standards Board ("GASB") Codification Section 2100, "Defining the Financial Reporting Entity" establishes standards to determine whether a governmental component unit should be included in the financial reporting entity. Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. In addition, component units can be other organizations for which the nature and significance of their relationship with a primary government are such that exclusion would cause the reporting entity's financial statements to be misleading. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. A legally separate, tax-exempt organization should be reported as a component unit of a reporting entity if all of the following criteria are met: (1) The economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents. (2) The primary government, or its component units, is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization. (3). The economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government. As the financial reporting entity was established in accordance with New Jersey statutes, the requirements of GASB Codification Section 2100 were not followed and, accordingly, the reporting entity could be different from accounting principles generally accepted in the United States of America.

B. Description of Funds

The accounting policies of the Township of Stillwater conform to the accounting practices applicable to municipalities which have been prescribed or permitted by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"). Such practices are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with respect to public funds. Under this method of accounting, the Township of Stillwater accounts for its financial transactions through the following separate funds:

Current Fund - Resources and expenditures for governmental operations of a general nature, including federal and state grant funds.

Trust Fund - Receipt, custodianship and disbursement of funds in accordance with the purpose for which each reserve was created.

TOWNSHIP OF STILLWATER  
NOTES TO FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

Note 1: Summary of Significant Accounting Policies (Cont'd)

B. Description of Funds (Cont'd)

General Capital Fund - Receipt and disbursement of funds for the acquisition of general capital facilities, other than those acquired in the Current Fund.

General Fixed Assets Account Group – These accounts were established with estimated values of land, buildings and certain fixed assets of the Township as discussed in Note 1E.

C. Basis of Accounting

Basis of accounting refers to when revenue and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The more significant accounting policies in New Jersey follow:

Revenue is recorded when received in cash except for certain amounts which may be due from the State of New Jersey and for the prepayment of future years' revenue. Grant revenue is realized in the operating funds when it is received and in the capital funds when improvements are authorized. The amounts recorded as property taxes and consumer accounts receivable have not been included in revenue. Amounts that are due to the municipality, which are susceptible of accrual, are recorded as receivables with offsetting reserves in the Current Fund.

Expenditures are charged to operations generally based on budgeted amounts. Exceptions to this general rule include:

1. Accumulated unpaid vacation, sick pay and other employee amounts are not accrued.
2. Prepaid expenses, such as insurance premiums applicable to subsequent periods, are charged to current budget appropriations in total.
3. Principal and interest on long-term debt are recognized when due.

Expenditures, if any, in excess of appropriations, appropriation reserves or ordinances become deferred charges which must be raised by future taxes. Outstanding encumbrances at December 31 are reported as a cash liability in the financial statements and constitute part of the statutory appropriation reserve balance. Appropriation reserves covering unexpended appropriation balances are automatically created at December 31 of each year and recorded as liabilities, except for amounts which may be cancelled by the governing body. Appropriation reserves are available, until lapsed at the close of the succeeding year, to meet specific claims, commitments or contracts incurred during the preceding fiscal year. Lapsed appropriation reserves are recorded as income.

Had the Township's financial statements been prepared under accounting principles generally accepted in the United States of America, encumbrances would not be considered as expenditures; appropriation reserves would not be recorded; revenue susceptible to accrual would have been reflected without offsetting reserves; Federal and State grants and assistance would be recognized

TOWNSHIP OF STILLWATER  
NOTES TO FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

Note 1: Summary of Significant Accounting Policies (Cont'd)

C. Basis of Accounting (Cont'd)

when earned, not when received; inventories would not be reflected as expenditures at the time of purchase, investments would generally be stated at fair value and the Township's net OPEB liability and pension liability and related deferred inflows and outflows, where applicable, would be recorded.

The cash basis of accounting is followed in the Trust Funds.

D. Deferred Charges to Future Taxation

The Capital Fund balance sheet can include both funded and unfunded deferred charges. Funded means that bonds have been issued and are being paid off on a serial basis. Unfunded means the debt has been authorized but not permanently financed. A municipality can eliminate an unfunded deferred charge by raising it in the budget, by collecting a grant, by selling bonds, by loans or by capital lease purchase agreements.

E. Other significant accounting policies include:

Management Estimates – The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

Cash and Cash Equivalents – Amounts include petty cash, change funds, amounts on deposit, and short-term investments with original maturities of three months or less.

Investments – Investments are stated at cost.

Grants Receivable – Grants receivable represent total grant awards less amounts collected to date. Because the amount of grants funds to be collected are dependent on the total costs eligible for reimbursement, the actual amount collected may be less than the total amount awarded.

Allowance for Uncollectible Accounts – No allowance for uncollectible accounts has been recorded as all amounts are considered collectible.

Compensated Absences – Expenditures relating to unused vested accumulated vacation and sick pay are not recorded until paid.

Foreclosed Property - Foreclosed property is recorded in the Current Fund at the assessed valuation when such property was acquired and is fully reserved.

Interfunds - Interfund receivables in the Current Fund are recorded with offsetting reserves which are created by charges to operations. Income is recognized in the year the receivables are liquidated. Interfund receivables in the other funds are not offset by reserves.

Inventories of Supplies - The costs of inventories of supplies for all funds are recorded as expenditures at the time individual items are purchased. The costs of inventories are not included on the various balance sheets.

TOWNSHIP OF STILLWATER  
NOTES TO FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

Note 1: Summary of Significant Accounting Policies (Cont'd)

E. Other significant accounting policies include: (Cont'd)

General Fixed Assets - In accordance with accounting requirements prescribed by the New Jersey Administrative Code, as promulgated by the Division of Local Government Services, the Township has developed a fixed assets accounting and reporting system based on the following:

General fixed assets are recorded at cost, except for land which is recorded at estimated historical cost, and buildings, which are recorded at estimated historical cost in the year in which they were originally recorded. Infrastructure assets are not included in general fixed assets, as per state directive. Major renewals and betterments are charged to the asset accounts; maintenance and minor repairs and replacements, which do not improve or extend the lives of the respective assets, are expensed currently. Donated fixed assets are valued at their fair market value on the date donated. No depreciation has been provided for on general fixed assets. The total value recorded for general fixed assets is offset by a "Reserve for Fixed Assets." When properties are retired or otherwise disposed of, the asset and the reserve are adjusted accordingly. Assets recorded in the general fixed assets account group may also be recorded in the Current Fund and General Capital Fund. The values recorded in the general fixed assets account group and the current and capital funds may not always agree due to differences in valuation methods, timing of recognition of assets, and the recognition of infrastructures. Fixed assets are reviewed for impairment.

F. Budget/Budgetary Control

Annual appropriated budgets are usually prepared in the first quarter for the Current operating, and Open Space Trust funds. The budgets are submitted to the governing body and the Division of Local Government Services. Budgets are prepared using the cash basis of accounting. The legal level of budgetary control is established at the line item accounts within each fund. Line item accounts are defined as the lowest (most specific) level of detail as established pursuant to the flexible chart of accounts referenced in N.J.S.A. 40A. All budget amendments/transfers must be approved by the Township during the year.

Note 2: Long-Term Debt

Summary of Municipal Debt

The Local Bond Law governs the issuance of bond to finance general Township capital expenditures. All bonds are retired in serial installments within the statutory period of usefulness. All bonds issued by the Township are general obligation bonds. The Township's full faith and credit and taxing power have been pledged to the payment of the general obligation debt principal and interest.

TOWNSHIP OF STILLWATER  
NOTES TO FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

Note 2: Long-Term Debt (Cont'd)

Summary of Municipal Debt (Cont'd)

	December 31,		
	2022	2021	2020
<u>Issued</u>			
General:			
Bonds, Loans and Notes	\$ 2,105,700.00	\$ 1,660,241.00	\$ 1,744,136.00
<u>Authorized but not Issued:</u>			
General:			
Bonds and Notes	97.09	546,200.00	
Net Bonds and Notes Issued and Authorized but not Issued	\$ 2,105,797.09	\$ 2,206,441.00	\$ 1,744,136.00

Summary of Statutory Debt Condition – Annual Debt Statement

The summarized statement of debt condition, which follows, is prepared in accordance with the required method of setting up the Annual Debt Statement and indicates a statutory net debt of 0.408%.

	Gross Debt	Net Debt
General Debt	\$ 2,105,797.09	\$ 2,105,797.09
	\$ 2,105,797.09	\$ 2,105,797.09

Net Debt: \$2,105,797.09 divided by Average Equalized Valuations of \$515,930,617.00 of Real Property = 0.408%.

Borrowing Power Under N.J.S.40A:2-6 As Amended

3-1/2% Average Equalized Valuation of Real Property	\$ 18,057,571.61
Net Debt	2,105,797.09
Remaining Borrowing Power	\$ 15,951,774.52

The foregoing debt information is in agreement with the Annual Debt Statement filed by the Chief Financial Officer.

TOWNSHIP OF STILLWATER  
NOTES TO FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

Note 2: Long-Term Debt (Cont'd)

Summary of Municipal Debt Issued and Outstanding - Prior Year

<u>Fund</u>	<u>Balance 12/31/2020</u>	<u>Additions</u>	<u>Retirements</u>	<u>Balance 12/31/2021</u>
Bond Anticipation Notes:				
General Capital Fund	\$ 1,744,136.00	\$ 1,660,241.00	\$ 1,744,136.00	\$ 1,660,241.00
	<u>\$ 1,744,136.00</u>	<u>\$ 1,660,241.00</u>	<u>\$ 1,744,136.00</u>	<u>\$ 1,660,241.00</u>

Summary of Municipal Debt Issued and Outstanding - Current Year

<u>Fund</u>	<u>Balance 12/31/2021</u>	<u>Additions</u>	<u>Retirements</u>	<u>Balance 12/31/2022</u>
Bond Anticipation Notes:				
General Capital Fund	\$ 1,660,241.00	\$ 2,105,700.00	\$ 1,660,241.00	\$ 2,105,700.00
	<u>\$ 1,660,241.00</u>	<u>\$ 2,105,700.00</u>	<u>\$ 1,660,241.00</u>	<u>\$ 2,105,700.00</u>

The Township's debt issued and outstanding on December 31, 2022 is described as follows:

General Capital - Bond Anticipation Notes Payable

<u>Purpose</u>	<u>Final Maturity</u>	<u>Rate</u>	<u>Amount</u>
Various Improvements	9/16/2023	2.74%	<u>\$ 2,105,700.00</u>

Note 3: Fund Balances Appropriated

The amount of fund balance at December 31, 2022, which is included in the introduced budget for the year ending December 31, 2023 is \$925,000.

Note 4: School District Taxes

Regulations provide for the deferral of not more than 50% of the annual levy when school taxes are raised for a school year and have not been requisitioned by the school district.

The Township of Stillwater has not elected to defer school taxes.

TOWNSHIP OF STILLWATER  
NOTES TO FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

Note 5: Deferred Charges to be Raised in Succeeding Years

Certain expenditures are required to be deferred to budgets of succeeding years. As of December 31, 2022, there were no deferred charges to be raised in succeeding years budgets in any of the Township's funds.

Note 6: Pension Plans

Township employees participate in a defined benefit public employee retirement system, the State of New Jersey Public Employee's Retirement System (PERS) or the Defined Contribution Retirement Program (DCRP), a tax-qualified defined contribution money purchase pension plan under Internal Revenue Code (IRC) 401(a).

A. Public Employees' Retirement System (PERS)

Plan Description

The State of New Jersey, Public Employees' Retirement System (PERS) is a cost-sharing multiple-employer defined benefit pension plan administered by the State of New Jersey, Division of Pensions and Benefits (the Division). For additional information about the PERS, please refer to the Division's annual financial statements which can be found at:

[www.state.nj.us/treasury/pensions/annual-reports.shtml](http://www.state.nj.us/treasury/pensions/annual-reports.shtml).

Benefits Provided

The vesting and benefit provisions are set by N.J.S.A. 43:15A. PERS provides retirement, death and disability benefits. All benefits vest after ten years of service. The following represents the membership tiers for PERS:

Tier	Definition
1	Members who were enrolled prior to July 1, 2007
2	Members who were eligible to enroll on or after July 1, 2007 and prior to November 2, 2008
3	Members who were eligible to enroll on or after November 2, 2008 and prior to May 22, 2010
4	Members who were eligible to enroll on or after May 22, 2010 and prior to June 28, 2011
5	Members who were eligible to enroll on or after June 28, 2011

Service retirement benefits of 1/55<sup>th</sup> of final average salary for each year of service credit is available to Tiers 1 and 2 members upon reaching age 60 and to Tier 3 members upon reaching age 62. Service retirement benefits of 1/60<sup>th</sup> of final average salary for each year of service credit is available to Tier 4 members upon reaching age 62 and to Tier 5 members upon reaching age 65. Early retirement benefits are available to Tiers 1 and 2 members before reaching age 60, to Tiers 3 and 4 before age 62 with 25 or more years of service credit and Tier 5 with 30 or more years of service credit before age 65.

TOWNSHIP OF STILLWATER  
NOTES TO FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2022  
 (Continued)

Note 6: Pension Plans (Cont'd)

A. Public Employees' Retirement System (PERS) (Cont'd)

Benefits Provided (Cont'd)

Benefits are reduced by a fraction of a percent for each month that a member retires prior to the age at which a member can receive full early retirement benefits in accordance with their respective tier. Tier 1 members can receive an unreduced benefit from age 55 to age 60 if they have at least 25 years of service. Deferred retirement is available to members who have at least 10 years of service credit and have not reached the service retirement age for the respective tier.

Contributions

The contribution policy for PERS is set by N.J.S.A. 43:15A and requires contributions by active members and contributing members. The local employers' contribution amounts are based on an actuarially determined rate which includes the normal cost and unfunded accrued liability. Chapter 19, P.L. 2009 provided an option for local employers of PERS to contribute 50% of the normal and accrued liability contribution amounts certified for payments due in State fiscal year 2009. Such employers will be credited with the full payment and any such amounts will not be included in their unfunded liability. The actuaries will determine the unfunded liability of those retirement systems, by employer, for the reduced normal and accrued liability contributions provided under this law. This unfunded liability will be paid by the employer in level annual payments over a period of 15 years beginning with the payments due in the fiscal year ended June 30, 2012 and are adjusted by the rate of return on the actuarial value of assets. Township contributions to PERS amounted to \$88,431 for 2022.

The employee contribution rate was 7.50% effective July 1, 2018.

Pension Liabilities and Pension Expense

At June 30, 2021, the Township's liability was \$890,706 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2020 which was rolled forward to June 30, 2021. The Township's proportion of the net pension liability was based on a projection of the Township's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined. At June 30, 2021, the Township's proportion was .0075%, which was an increase of 0.009% from its proportion measured as of June 30, 2020. The Township has rolled forward the net pension liability as of June 30, 2021 with no adjustments. The State of New Jersey Public Employees' Retirement System (PERS)' valuation cycle is July 1 instead of December 31. The roll forward methodology puts them a year in arrears in terms of valuation. The Division of Local Government Services, Department of Community Affairs, State of New Jersey is permitting municipalities and counties to include the June 30, 2021 information in the Notes to the Financial Statements as the June 30, 2022 information has not been released as of the date of this audit.

For the year ended December 31, 2022, the Township recognized actual pension expense in the amount of \$88,431.



TOWNSHIP OF STILLWATER  
NOTES TO FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

Note 6: Pension Plans (Cont'd)

A. Public Employees' Retirement System (PERS) (Cont'd)

Actuarial Assumptions

The total pension liability for the June 30, 2021 measurement date was determined by an actuarial valuation as of July 1, 2020 which was rolled forward to June 30, 2021. This actuarial valuation used the following actuarial assumptions:

Inflation Rate:	
Price	2.75%
Wage	3.25%
Salary Increases:	
Through 2026	2.00 – 6.00% based on years of service
Thereafter	3.00 – 7.00% based on years of service
Investment Rate of Return	7.00%

Pre-retirement mortality rates were based on the Pub-2010 General Below-Median Income Employee Mortality Table with an 82.2% adjustment for males and 101.4% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Post-retirement mortality rates were based on the Pub-2010 General Below-Median Income Healthy Retiree mortality table with a 91.4% adjustment for males and a 99.7% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Disability retirement rates used to value disabled retirees were based on the Pub-2010 Non-Safety Disabled Retiree mortality table with a 127.7% adjustment for males and 117.2% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Mortality improvement is based on Scale MP-2021.

The actuarial assumptions used in the July 1, 2020 valuation were based on the results of an actuarial experience study for the period July 1, 2014 to June 30, 2018.

Long Term Expected Rate of Return

In accordance with State statute, the long-term expected rate of return on pension plan investments (7.00% at June 30, 2021) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the Board of Trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in PERS' target asset allocation as of June 30, 2021 are summarized in the following table:

TOWNSHIP OF STILLWATER  
NOTES TO FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

Note 6: Pension Plans (Cont'd)

A. Public Employees' Retirement System (PERS) (Cont'd)

Long Term Expected Rate of Return (Cont'd)

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
U.S. Equity	27.00%	8.09%
Non-U.S. Developed Market Equity	13.50%	8.71%
Emerging Markets Equity	5.50%	10.96%
Private Equity	13.00%	11.30%
Real Assets	3.00%	7.40%
Real Estate	8.00%	9.15%
High Yield	2.00%	3.75%
Private Credit	8.00%	7.60%
Investment Grade Credit	8.00%	1.68%
Cash Equivalents	4.00%	0.50%
U.S. Treasuries	5.00%	0.95%
Risk Mititgation Strategies	3.00%	3.35%

Discount Rate

The discount rate used to measure the total pension liability was 7.00% as of June 30, 2021. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers and the nonemployer contributing entity will be based upon 100% of the actuarially determined contributions for the State employer and 100% of actuarially determined contributions for the local employers. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all projected benefit payments in determining the total pension liability.

TOWNSHIP OF STILLWATER  
NOTES TO FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2022  
 (Continued)

Note 6: Pension Plans (Cont'd)

A. Public Employees' Retirement System (PERS) (Cont'd)

Sensitivity of the Township's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the Township's proportionate share of the collective net pension liability as of June 30, 2021 calculated using the discount rate as disclosed below, as well as what the Township's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	June 30, 2021		
	At 1% Decrease (6.00%)	Current Discount Rate (7.00%)	At 1% Increase (8.00%)
Township's proportionate share of the Net Pension Liability	\$ 1,213,632	\$ 890,706	\$ 617,568

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued PERS financial statements.

B. Defined Contribution Retirement Program (DCRP)

Prudential Financial jointly administers the DCRP investments with the NJ Division of Pensions and Benefits. If an employee is ineligible to enroll in the PERS, the employee may be eligible to enroll in the DCRP. DCRP provides eligible members with a tax-sheltered, defined contribution retirement benefit, along with life insurance and disability coverage. Vesting is immediate upon enrollment for members of the DCRP.

The State of New Jersey, Department of the Treasury, Division of Pensions and Benefits, issues publicly available financial reports that include the financial statements and required supplementary information of the DCRP. The financial reports may be obtained by writing to the State of New Jersey, Department of the Treasury, Division of Pensions and Benefits, PO Box 295, Trenton, New Jersey, 08625-0295.

Employers are required to contribute at an actuarially determined rate. Employee contributions are based on percentages of 5.50% for DCRP of employees' annual compensation, as defined. The DCRP was established July 1, 2007, under the provisions of Chapter 92, P.L. 2007 and Chapter 103, P.L. 2007 and expanded under the provisions of Chapter 89, P.L. 2008. Employee contributions for DCRP are matched by a 3% employer contribution.

For DCRP, the Township recognized pension expense of \$2,826.32 for the year ended December 31, 2022. Employee contributions to DCRP amounted to \$3,783.12 for the year ended December 31, 2022.

TOWNSHIP OF STILLWATER  
NOTES TO FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

Note 7: Accrued Sick and Vacation Benefits

The Township permits employees to accrue a limited amount of unused vacation and sick pay, which may be taken as time off or paid at a later date at an agreed-upon rate. It is estimated that the current cost of such unpaid compensation would approximate \$62,293 at December 31, 2022. This amount is not reported either as an expenditure or a liability. It is expected that the cost of such unpaid compensation would be included in the Township's budget operating expenditures in the year in which it is used. This amount has been partially funded in the Reserve for Accumulated Absences of \$37,140.96 on the Trust Fund balance sheet at December 31, 2022.

Note 8: Deferred Compensation

A plan through Nationwide is offered to the employees created in accordance with Internal Revenue Code Section 457. The plan permits participants to defer a portion of their salary until future years. Amounts deferred under this plan is not available to employees until termination, retirement, death or unforeseeable emergency.

Note 9: Selected Tax Information

Property taxes are levied as of January 1 on property values assessed as of the previous calendar year. The tax levy is divided into two billings. The first billing is an estimate of the current year's levy based on the prior year's taxes. The second billing reflects adjustments to the current year's actual levy. The final tax bill is usually mailed on or before June 14th, along with the first half estimated tax bills for the subsequent year. The first half estimated taxes are divided into two due dates, February 1 and May 1. The final tax bills are also divided into two due dates, August 1 and November 1. A ten-day grace period is usually granted before the taxes are considered delinquent and the imposition of interest charges. A penalty may be assessed for any unpaid taxes in excess of \$10,000 at December 31 of the current year. Unpaid taxes of the prior year may be placed in lien at a tax sale held after April 1 and through December 31.

	<u>2022</u>	<u>2021</u>	<u>2020</u>
<u>Tax Rate</u>	\$ 3.404	\$ 3.329	\$ 3.209
<u>Apportionment of Tax Rate</u>			
Municipal*	0.524	0.521	0.505
County	0.704	0.682	0.670
Local School	1.157	1.124	1.083
Regional School	1.019	1.002	0.951
<u>Assessed Valuations</u>			
2022	<u>\$ 406,965,500.00</u>		
2021		<u>\$ 406,301,300.00</u>	
2020			<u>\$ 406,672,700.00</u>

\* Includes municipal open space tax

TOWNSHIP OF STILLWATER  
NOTES TO FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

Note 9: Selected Tax Information (Cont'd)

The study of this tabulation could indicate a possible trend in future tax levies. A decrease in the percentage of current collection could be an indication of a probable increase in future tax levies.

Comparison of Tax Levies and Collections Currently

<u>Year</u>	<u>Tax Levy</u>	<u>Currently</u>	
		<u>Cash Collections</u>	<u>Percentage of Collections</u>
2022	\$ 14,024,857.05	\$ 13,723,220.64	97.85%
2021	13,689,130.62	13,333,959.28	97.41%
2020	13,178,565.29	12,778,679.02	96.97%

Also, increases in future tax levies can also be warranted if revenue sources outside of those directly generated by the municipality, such as federal or state aid, should decline without corresponding decreases in budgeted expenditures.

Note 10: Cash and Cash Equivalents

Cash and cash equivalents include petty cash, change funds, amounts in deposits, money market accounts, and short-term investments with original maturities of three months or less.

Investments are stated at cost. The Township classifies certificates of deposit which have original maturity dates of more than three months but less than twelve months from the date of purchase, as investments.

GASB requires disclosure of the level of custodial credit risk assumed by the Township in its cash, cash equivalents and investments, if those items are uninsured or unregistered. Custodial risk is the risk that in the event of bank failure, the government's deposits may not be returned.

Interest Rate Risk – In accordance with its cash management plan, the Township ensures that any deposit or investment matures within the time period that approximates the prospective need for the funds, deposited or invested, so that there is not a risk to the market value of such deposits or investments.

Credit Risk – The Township limits its investments to those authorized in its cash management plan which are permitted under state statutes as detailed on the following page.

Custodial Credit Risk – The Township's policy with respect to custodial credit risk requires that the Township ensures that Township funds are only deposited in financial institutions in which New Jersey municipalities are permitted to invest their funds.

Deposits:

New Jersey statutes permit the deposit of public funds in institutions located in New Jersey, which are insured by the Federal Deposit Insurance Corporation (FDIC) or by any other agencies of the United States that insure deposits or the State of New Jersey Cash Management Fund.

TOWNSHIP OF STILLWATER  
NOTES TO FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2022  
 (Continued)

Note 10: Cash and Cash Equivalents (Cont'd)

Deposits (Cont'd)

New Jersey statutes require public depositories to maintain collateral for deposits of public funds that exceed insurance limits as follows:

The market value of the collateral must equal 5% of the average daily balance of public funds on deposit, and

In addition to the above collateral requirement on the prior page, if public funds deposited exceed 75% of the capital funds of the depository, the depository must provide collateral having a market value at least equal to 100% of the amount exceeding 75%.

All collateral must be deposited with the Federal Reserve Bank, the Federal Home Loan Bank Board or a banking institution that is a member of the Federal Reserve System and has capital funds of not less than \$25,000,000.

Investments

New Jersey statutes permit the Township to purchase the following types of securities:

- (1) Bonds or other obligations of the United States of America or obligations guaranteed by the United States of America;
- (2) Government money market mutual funds;
- (3) Any obligation that a federal agency or a federal instrumentality has issued in accordance with an act of Congress, which security has a maturity date not greater than 397 days from the date of purchase, provided that such obligation bears a fixed rate of interest not dependent on any index or other external factor;
- (4) Bonds or other obligations of the local unit or bonds or other obligations of school districts of which the local unit is a part or within which the school district is located;
- (5) Bonds or other obligations, having a maturity date not more than 397 days from the date of purchase, issued by New Jersey school districts, municipalities, counties, and entities subject to the "Local Authorities Fiscal Control Law" P.L. 1983, c. 313 (C.40A:5A-1 et seq.) Other bonds or obligations having a maturity date not more than 397 days from the date of purchase may be approved by the Division of Local Government Services in the Department of Community Affairs for investment by local units;
- (6) Local government investment pools;
- (7) Deposits with the State of New Jersey Cash Management Fund established pursuant to section 1 of P.L. 1977, c.281 (C.52:18A-90.4); or

TOWNSHIP OF STILLWATER  
NOTES TO FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

Note 10: Cash and Cash Equivalents (Cont'd)

Investments (Cont'd)

- (8) Agreements for the repurchase of fully collateralized securities if:
- (a) the underlying securities are permitted investments pursuant to paragraphs (1) and (3) of this subsection a. or are bonds or other obligations, having a maturity date not more than 397 days from the date of purchase, issued by New Jersey school districts, municipalities, counties and entities subject to the "Local Authorities Fiscal Control Law", P.L. 1983 c.313 (C.40A:5A-1 et seq.);
  - (b) the custody of collateral is transferred to a third party;
  - (c) the maturity of the agreement is not more than 30 days;
  - (d) the underlying securities are purchased through a public depository as defined in section 1 of P.L. 1970, c.236 (C.17:9-41); and
  - (e) a master repurchase agreement providing for the custody and security of collateral is executed.

As of December 31, 2022, cash and cash equivalents of the Township of Stillwater consisted of the following:

<u>Fund</u>	<u>Change Funds</u>	<u>Checking Accounts</u>	<u>Total</u>
Current Fund	\$ 275.00	\$ 5,245,164.72	\$ 5,245,439.72
Animal Control Trust Fund		13,737.52	13,737.52
Other Trust Fund		705,343.73	705,343.73
General Capital Fund		1,819,836.31	1,819,836.31
	<u>\$ 275.00</u>	<u>\$ 7,784,082.28</u>	<u>\$ 7,784,357.28</u>

During the period ended December 31, 2022, the Township did not hold any investments. The carrying amount of the Township's cash and cash equivalents at December 31, 2022, was \$7,784,357.28 and the bank balance was \$7,921,000.30.

Note 11: Risk Management

The Township is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Health benefits are provided through the State of New Jersey health benefits plan.

Property, Liability and Workers' Compensation

The Township is currently a member of the Statewide Insurance Fund (the "Fund"). The Fund provides its members with Auto, Liability, Property Insurance, Workers' Compensation and Employee Liability Insurance. The Fund is a risk-sharing public entity risk pool that is both an insured and self-administered group of governmental entities established for the purpose of providing low-cost

TOWNSHIP OF STILLWATER  
NOTES TO FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

Note 11: Risk Management (Cont'd)

insurance coverage for its members in order to keep local property taxes at a minimum. Each member appoints an official to represent their respective entity for the purpose of creating a governing body from which officers for the Fund are elected.

As a member of this Fund, the Township could be subject to supplemental assessments in the event of deficiencies. If the assets of the Fund were to be exhausted, members would become responsible for their respective shares of the Fund's liabilities.

The Fund can declare and distribute dividends to members upon approval of the State of New Jersey Department of Banking and Insurance. These distributions are divided amongst the members in the same ratio as their individual assessment relates to the total assessment of the membership body. The members may either receive payment or offset their subsequent year assessments with their respective share of the distribution.

The December 31, 2022 audit report of the Fund is not filed as of the date of this report. Selected, summarized financial information for the Fund as of December 31, 2021 is as follows:

	Statewide Insurance Fund
Total Assets	\$ 50,984,456
Net Position	\$ 15,544,217
Total Revenue	\$ 27,262,008
Total Expenses	\$ 28,592,096
Change in Net Position	\$ (1,330,088)
Members Dividends	\$ -0-

Financial statements for the Fund are available at the offices of the Fund's Executive Director:

Statewide Insurance Fund  
One Sylvan Way  
Parsippany, NJ 07054  
(862) 260- 2050

New Jersey Unemployment Compensation Insurance

The Township has elected to fund its New Jersey Unemployment Compensation Insurance under the "Contributory Method". Under this plan, the Township is required to remit employee withholdings to the State on a quarterly basis. All of the Township's claims are paid by the State.



TOWNSHIP OF STILLWATER  
NOTES TO FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

Note 12: Interfund Receivables and Payables

The following interfund balances remain on the balance sheet at December 31, 2022:

<u>Fund</u>	<u>Interfund Receivables</u>	<u>Interfund Payables</u>
Current Fund	\$ 2,134.32	\$ 2,829.09
Animal Control Trust Fund		2,134.32
Other Trust Funds	79.10	
General Capital Fund	2,749.99	
	<u>\$ 4,963.41</u>	<u>\$ 4,963.41</u>

The interfund between Current Fund and Other Trust Funds represents the Added and Omitted Open Space Tax not turned over by year end. The interfund between Current Fund and General Capital Fund represents reclassified expenses.

Note 13: Economic Dependency

The Township receives a substantial amount of support from federal and state governments. A significant reduction in the level of support, if this were to occur, may have an effect on the Township's programs and activities.

Note 14: Open Space Trust Fund

The Township of Stillwater created an Open Space Trust Fund with a tax levy of \$.02 per \$100 of assessed valuation in 1999. The funds collected are used to acquire and maintain open space property in the Township. The balances of the Open Space Trust Fund at December 31, 2022 and 2021 were \$48,582.01 and \$68,669.16, respectively.

Note 15: Contingent Liabilities

The Township is periodically involved in various lawsuits arising in the normal course of business, including claims for property damage, personal injury, and various contract disputes. The Township vigorously contests these lawsuits and believes the ultimate resolution will not have a material adverse effect on its financial position.

Various tax appeals on assessed valuations have been filed against the Township and are awaiting tax court decisions. The ultimate outcome and effect of such appeals have not been determined; however, the Tax Assessor will aggressively defend the Township's assessments. The Township has established a reserve, which it feels is sufficient, for this contingency in the amount of \$100,000.00.

Amounts received or receivable from grantors, principally the federal and state governments are subject to regulatory requirements and adjustments by the agencies. Any disallowed claims, including amounts previously recognized by the Township as revenue would constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time, although Township officials expect such amounts, if any, to be immaterial.

TOWNSHIP OF STILLWATER  
NOTES TO FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

Note 16: Fixed Assets

The following is a summarization of the activity of the Township of Stillwater's fixed assets for the year ended December 31, 2022:

	<u>Balance</u> <u>Dec. 31, 2020</u>	<u>Additions</u>	<u>Adjustment/ Deletions</u>	<u>Balance</u> <u>Dec. 31, 2021</u>
Land	\$ 2,120,675.00			\$ 2,120,675.00
Building and Improvements	1,358,333.16		\$ (89,733.00)	1,268,600.16
Furniture, Equipment and Vehicles	3,070,228.60	\$ 80,495.00	(15,357.00)	3,135,366.60
	<u>\$ 6,549,236.76</u>	<u>\$ 80,495.00</u>	<u>\$ (105,090.00)</u>	<u>\$ 6,524,641.76</u>
	<u>Balance</u> <u>Dec. 31, 2021</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance</u> <u>Dec. 31, 2022</u>
Land	\$ 2,120,675.00			\$ 2,120,675.00
Building and Improvements	1,268,600.16			1,268,600.16
Furniture, Equipment and Vehicles	3,135,366.60	\$ 266,991.00		3,402,357.60
	<u>\$ 6,524,641.76</u>	<u>\$ 266,991.00</u>	<u>\$ -0-</u>	<u>\$ 6,791,632.76</u>

Note 17: Postemployment Benefits Other Than Pensions (OPEB)

State Health Benefit Local Government Retired Employees Plan

General Information about the OPEB Plan

Plan Description

The State Health Benefit Local Government Retired Employees Plan (the Plan) replaces a cost sharing multiple employer defined benefit other postemployment benefit (OPEB) plan with a special funding situation. It covers employees of local government employers that have adopted a resolution to participate in the Plan. For additional information about the Plan, please refer to the State of New Jersey (the State), Division of Pensions and Benefits' (the Division) annual financial statements, which can be found at <https://www.state.nj.us/treasury/pensions/financial-reports.shtml>.

Benefits Provided

The Plan provides medical and prescription drug coverage to retirees and their covered dependents of the participating employers. Under the provisions of Chapter 88, P.L. 1974 and Chapter 48, P.L. 1999, local government employers electing to provide postretirement medical coverage to their employees must file a resolution with the Division. Under Chapter 88, local employers elect to provide benefit coverage based on the eligibility rules and regulations promulgated by the State Health Benefits Commission. Chapter 48 allows local employers to establish their own age and service eligibility for employer paid health benefits coverage for retired employees. Under Chapter 48, the employer may

TOWNSHIP OF STILLWATER  
NOTES TO FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

Note 17: Postemployment Benefits Other Than Pensions (OPEB) (Cont'd)

State Health Benefit Local Government Retired Employees Plan (Cont'd)

Benefits Provided (Cont'd)

assume the cost of postretirement medical coverage for employees and their dependents who: 1) retired on a disability pension; or 2) retired with 25 or more years of service credit in a State or locally administered retirement system and a period of service of up to 25 years with the employer at the time of retirement as established by the employer; or 3) retired and reached the age of 65 with 25 or more years of service credit in a State or locally administered retirement system and a period of service of up to 25 years with the employer at the time of retirement as established by the employer; or 4) retired and reached age 62 with at least 15 years of service with the employer. Further, the law provides that the employer paid obligations for retiree coverage may be determined by means of a collective negotiations agreement.

In accordance with Chapter 330, P.L. 1997, which is codified in N.J.S.A. 52:14-17.32i, the State provides medical and prescription coverage to local police officers and firefighters, who retire with 25 years of service or on a disability from an employer who does not provide postretirement medical coverage. Local employers were required to file a resolution with the Division in order for their employees to qualify for State-paid retiree health benefits coverage under Chapter 330. The State also provides funding for retiree health benefits to survivors of local police officers and firefighters who die in the line of duty under Chapter 271, P.L. 1989.

In accordance with the Township's resolution, Township employees are entitled to the following benefits. Upon retirement, employees with twenty-five (25) years of full-time service with the Township will receive full benefits. The coverage applies to the employee and their dependents. In the event of an employee's death, coverage ceases.

Contributions

Pursuant to Chapter 78, P.L. 2011, future retirees eligible for postretirement medical coverage who have less than 20 years of creditable service on June 28, 2011 will be required to pay a percentage of the cost of their health care coverage in retirement provided they retire with 25 or more years of pension service credit. The percentage of the premium for which the retiree will be responsible will be determined based on the retiree's annual retirement benefit and level of coverage.

Allocation Methodology

GASB Statement No. 75 requires participating employers in the Plan to recognize their proportionate share of the collective net OPEB liability, collective deferred outflows of resources, collective inflows of resources, and collective OPEB (benefit)/expense. The special funding situation's and nonspecial funding situation's net OPEB liability, deferred outflows of resources, deferred inflows of resources, and OPEB expense are based on separately calculated total OPEB liabilities. The nonspecial funding situation's net OPEB liability, deferred outflows of resources, deferred inflows of resources, and OPEB (benefit)/expense are further allocated to employers based on the ratio of the plan members of an individual employer to the total members of the Plan's nonspecial funding situation during the measurement period July 1, 2020 through June 30, 2021. Employer and nonemployer allocation percentages were rounded for presentation purposes; therefore, amounts presented in the schedule of OPEB amounts by employer and nonemployer may result in immaterial differences.

TOWNSHIP OF STILLWATER  
NOTES TO FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

Note 17: Postemployment Benefits Other Than Pensions (OPEB) (Cont'd)

State Health Benefit Local Government Retired Employees Plan (Cont'd)

OPEB Expense

The Township has rolled forward the net OPEB liability as of June 30, 2021 with no adjustments. The Division of Local Government Services, Department of Community Affairs, State of New Jersey, is permitting municipalities and counties to include the June 30, 2021 OPEB information in the Notes to the Financial Statements as the June 30, 2022 information has not been released as of the date of this report.

The total OPEB liability as of June 30, 2021 was determined by an actuarial valuation as of June 30, 2020, which was rolled forward to June 30, 2021.

At June 30, 2021, the Township had a liability of \$3,410,779 for its proportionate share of the net OPEB liability. At June 30, 2020, the Township's proportion was 0.0189% which was a decrease of 0.0007% from its proportion measured as of June 30, 2020.

For the year ended June 30, 2021 the Township's OPEB expense as determined by the State of New Jersey Division of Pensions and Benefits was \$10,447.

The Township's actual post retirement payments in 2022 for 10 retiree employees were \$123,273.03.

Actuarial Assumptions and Other Inputs

The actuarial assumptions vary for each plan member depending on the pension plan the member is enrolled in. This actuarial valuation used the following actuarial assumptions, applied to all periods in the measurement.

Inflation Rate	2.50%
Salary Increases*:	
Public Employees' Retirement System (PERS)	
Initial fiscal year applied	
Rate through 2026	2.00% - 6.00%
Rate thereafter	3.00% to 7.00%

\* - Salary increases are based on years of service within the respective plan.

Mortality:

PERS      Pub-2010 General classification headcount weighted mortality with fully generational mortality improvement projections from the central year using Scale MP-2021

Actuarial assumptions used in the June 30, 2020 valuation were based on the results of the PERS experience study prepared for July 1, 2014 – June 30, 2018.

100% of active members are considered to participate in the Plan upon retirement.

TOWNSHIP OF STILLWATER  
NOTES TO FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

Note 17: Postemployment Benefits Other Than Pensions (OPEB) (Cont'd)

State Health Benefit Local Government Retired Employees Plan (Cont'd)

Health Care Trend Assumptions

For pre-Medicare medical benefits, the trend rate is initially is 5.65% for fiscal year 2021 and decreases to a 4.5% long term trend rate after seven years. For PPO post 65 medical benefits, the trend rate is initially 13.08% and decreases to a 4.5% long term trend rate starting with fiscal year 2032 and later. For HMO Post 65 medical benefits, the trend rate is initially 13.76% and decreases to a 4.50% long term trend rate starting with fiscal year 2032 and later. For prescription drug benefits, the initial trend rate is 6.75% for fiscal year 2021 and decreases to a 4.5% long term rate after seven years.

Discount Rate

The discount rate for June 30, 2021 was 2.16%. The discount rate for June 30, 2019 was 3.50%. This represents the municipal bond rate as chosen by the State. The source is the Bond Buyer Go 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. As the long-term rate of return is less than the municipal bond rate, it is not considered in the calculation of the discount rate, rather the discount rate is set at the municipal bond rate.

Sensitivity of the Net OPEB Liability Attributable to the Township to Changes in the Discount Rate

The following presents the net OPEB Liability of the Township as of June 30, 2021, calculated using the discount rate as disclosed in this note, as well as what the net OPEB Liability of the Township would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	June 30, 2021		
	At 1% Decrease (1.16%)	At Discount Rate (2.16%)	At 1% Increase (3.16%)
Net OPEB Liability Attributable to the Township	\$ 4,020,350	\$ 3,410,779	\$ 2,910,197

TOWNSHIP OF STILLWATER  
NOTES TO FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

Note 17: Postemployment Benefits Other Than Pensions (OPEB) (Cont'd)

State Health Benefit Local Government Retired Employees Plan (Cont'd)

Sensitivity of the Net OPEB Liability Attributable to the Township to Changes in the Healthcare Trend Rate

The following presents the net OPEB Liability of the Township as of June 30, 2021, calculated using the healthcare trend rate as disclosed in this note, as well as what the net OPEB Liability of the Township would be if it were calculated using a healthcare trend rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	June 30, 2021		
	1% Decrease	Healthcare Cost Trend Rate	1% Increase
Net OPEB Liability Attributable to the Township	\$ 2,845,738	\$ 3,410,779	\$ 4,148,087

TOWNSHIP OF STILLWATER  
COUNTY OF SUSSEX  
2022  
CURRENT FUND

TOWNSHIP OF STILLWATER  
OFFICIALS IN OFFICE AND SURETY BONDS  
YEAR ENDED DECEMBER 31, 2022

<u>Name</u>	<u>Title</u>	<u>Amount of Bond</u>	<u>Name of Corporate Surety</u>
George E. Scott	Mayor		
Timmy Lee Fisher	Deputy Mayor		
Vera Rumsey	Committee Member		
Paul Barta	Committee Member		
Lisa Chamblings	Committee Member		
Tammy Leonard	Chief Financial Officer	(A)	*
Terry Bashed	Tax Collector	(A)	*
Penny Holenstein	Tax Assessor	(A)	*
Lynda Knott	Township Clerk	(A)	*
Howard Vex	Attorney		

All bonds were examined and were properly executed.

\* There is Public Employees Blanket Crime Coverage for \$1,000,000 covering all municipal employees, including statutory positions with the Statewide Insurance Fund.



TOWNSHIP OF STILLWATER  
CURRENT FUND  
SCHEDULE OF CASH

	<u>Ref.</u>	
Balance December 31, 2021	A	\$ 4,997,665.74
Increased by Receipts:		
Tax Collector	\$ 14,430,533.15	
Revenue Accounts Receivable	827,669.55	
Miscellaneous Revenue Not Anticipated	76,283.84	
Due State of New Jersey:		
Marriage License Fees	250.00	
DCA Training Fees	4,128.00	
Veterans and Senior Citizens' Deductions	32,500.00	
Reserve for Sale of Municipal Assets	3,650.00	
Reserve for Municipal Relief Fund	14,487.54	
Appropriation Refunds	36,967.17	
		15,426,469.25
		20,424,134.99
Decreased by Disbursements:		
2022 Appropriation Expenditures	2,773,589.13	
2021 Appropriation Reserves	244,442.52	
Regional School Taxes	4,148,883.00	
Local School Taxes	4,709,921.00	
County Taxes	2,866,772.69	
Due State of New Jersey:		
Marriage License Fees	275.00	
DCA Training Fees	4,463.00	
Refund of Prior Year Revenue	10,582.19	
Redemption of Outside Liens	62,918.77	
Due to Water District	113,070.72	
Reserve for Master Plan	12,000.00	
Due Other Trust Funds - Open Space Tax Levy	12,208.97	
Reserve for Sale of Municipal Assets	6,457.00	
Appropriated Grant Reserves:		
American Rescue Plan Grant	173,329.01	
Recycling Tonnage Grant	4,268.66	
Clean Communities	22,970.60	
Local Recreational Grant	10,929.26	
Municipal Alliance - State Share	1,511.00	
Municipal Alliance - Local Share	377.75	
		15,178,970.27
Balance December 31, 2022	A	\$ 5,245,164.72

TOWNSHIP OF STILLWATER  
CURRENT FUND  
SCHEDULE OF CASH - COLLECTOR  
YEAR ENDED DECEMBER 31, 2022

Increased by Receipts:			
Taxes Receivable		\$ 13,891,275.33	
Interest and Costs on Taxes		223,002.93	
2023 Prepaid Taxes		92,450.01	
Tax Overpayments		2,090.51	
Tax Title Liens		157,783.34	
Outside Liens		62,918.77	
Miscellaneous Revenue Not Anticipated		<u>1,012.26</u>	
			<u>\$ 14,430,533.15</u>
Decreased by:			
Disbursed to Municipal Treasurer			<u>\$ 14,430,533.15</u>

TOWNSHIP OF STILLWATER  
CURRENT FUND  
SCHEDULE OF CASH - GRANT FUNDS  
YEAR ENDED DECEMBER 31, 2022

NOT APPLICABLE

TOWNSHIP OF STILLWATER  
CURRENT FUND  
SCHEDULE OF TAXES RECEIVABLE AND ANALYSIS OF PROPERTY TAX LEVY

Year	Balance		Collections		2022 Levy	2021	2022	State of NJ Veterans and Senior Citizens' Deductions	Cancelled	Transferred to Tax Title Licenses	Balance Dec. 31, 2022
	Dec. 31, 2021		2021	2022							
2017	\$ 45.59										\$ 45.59
2019	24.57			\$ 24.57							751.25
2021	265,117.81			264,366.56							796.84
	265,187.97			264,391.13							253,793.12
2022		\$ 14,024,857.05	\$ 64,659.73	13,626,884.20			\$ 31,676.71	\$ 5,522.95	\$ 42,320.34		253,793.12
		\$ 14,024,857.05	\$ 64,659.73	\$ 13,891,275.33			\$ 31,676.71	\$ 5,522.95	\$ 42,320.34		\$ 254,589.96

Ref. A

Analysis of 2022 Property Tax Levy

Tax Yield:

General Purpose Tax	\$ 13,853,105.53
Special District Taxes	114,334.08
Added and Omitted Taxes	57,417.44
	<u>\$ 14,024,857.05</u>

Regional School District Taxes

Local School District Taxes

County Taxes:

General Tax	\$ 2,653,710.23
Library Tax	192,546.18
Health Tax	12.86
County Open Space Tax	10,521.40
Due County for Added and Omitted Taxes	11,878.08

Water District

Municipal Open Space

Local Tax for Municipal Purposes Levied

Add: Additional Tax Levied

	2,868,668.75
	114,334.08
	12,258.54
	<u>11,854,065.37</u>
	2,170,791.68
	<u>\$ 14,024,857.05</u>

TOWNSHIP OF STILLWATER  
CURRENT FUND  
SCHEDULE OF TAX TITLE LIENS

	<u>Ref.</u>	
Balance December 31, 2021	A	\$ 523,165.40
Increased by:		
Transfer from Taxes Receivable		\$ 42,320.34
Interest and Costs on Tax Sale		1,606.23
		<hr/>
		43,926.57
		<hr/>
		567,091.97
Decreased by:		
Redeemed		157,783.34
		<hr/>
Balance December 31, 2022	A	<u><u>\$ 409,308.63</u></u>

TOWNSHIP OF STILLWATER  
CURRENT FUND  
SCHEDULE OF REVENUE ACCOUNTS RECEIVABLE

	Balance Dec. 31, 2021	Accrued In 2022	Collected by Treasurer	Balance Dec. 31, 2022
Clerk:				
Alcoholic Beverage Licenses	\$ 1,380.00	1,380.00	1,380.00	\$ 1,380.00
Fees and Permits		9,265.00	9,265.00	9,265.00
Municipal Court:				
Fines and Costs		2,358.60	2,358.60	2,358.60
Interest on Investments		51,191.32	51,191.32	51,191.32
Energy Receipts Tax		277,731.00	277,731.00	277,731.00
Building Inspector:				
Uniform Construction Code Fees		57,594.00	57,594.00	57,594.00
Smoke Detector Fees		5,840.00	5,840.00	5,840.00
Recycling Commission:				
Tipping Fees		108,636.74	108,636.74	108,636.74
Planning Board, Soil Erosion, & Board of Adjustment:				
Fees and Permits		6,790.00	6,790.00	6,790.00
Recreation Commission:				
Fees and Permits		2,080.00	2,080.00	2,080.00
Zoning Board:				
Fees and Permits		5,550.00	5,550.00	5,550.00
Tax Assessor:				
Fees and Permits		260.00	260.00	260.00
Driveway:				
Fees and Permits		360.00	360.00	360.00
General Capital Fund Balance		10,000.00	10,000.00	10,000.00

TOWNSHIP OF STILLWATER  
CURRENT FUND  
SCHEDULE OF REVENUE ACCOUNTS RECEIVABLE

	Balance Dec. 31, 2021	Accrued In 2022	Collected by Treasurer	Balance Dec. 31, 2022
Recycling Tonnage Grant		\$ 4,268.66	\$ 4,268.66	
Clean Communities Grant		16,047.57	16,047.57	
Municipal Alliance	\$ 483.50	1,511.00	1,511.00	\$ 483.50
Garden State Preservation Trust Fund		64,272.00	64,272.00	
Local Recreation Grant		30,000.00		30,000.00
American Rescue Plan Act		202,533.66	202,533.66	
	\$ 483.50	\$ 857,669.55	\$ 827,669.55	\$ 30,483.50

Ref. A

A

TOWNSHIP OF STILLWATER  
CURRENT FUND  
SCHEDULE OF CONSUMER ACCOUNTS RECEIVABLE  
YEAR ENDED DECEMBER 31, 2022

NOT APPLICABLE

TOWNSHIP OF STILLWATER  
CURRENT FUND  
SCHEDULE OF 2021 APPROPRIATION RESERVES  
YEAR ENDED DECEMBER 31, 2022

	<u>Balance</u> <u>Dec. 31, 2021</u>	<u>Balance After</u> <u>Modification</u>	<u>Paid or</u> <u>Charged</u>	<u>Balance</u> <u>Lapsed</u>
<b>GENERAL GOVERNMENT:</b>				
General Administration:				
Salaries & Wages	\$ 3,109.28	\$ 3,109.28		\$ 3,109.28
Other Expenses	4,418.11	4,418.11	\$ 416.75	4,001.36
Mayor & Council:				
Salaries & Wages	382.01	382.01		382.01
Other Expenses	2,574.21	2,574.21	2,371.61	202.60
Municipal Clerk:				
Other Expenses	3,306.65	3,306.65	533.06	2,773.59
Financial Administration:				
Other Expenses	1,358.64	1,358.64	751.91	606.73
Annual Audit	40.00	40.00		40.00
Data Processing:				
Other Expenses	2,412.04	2,412.04		2,412.04
Tax Collector:				
Salaries & Wages	41.19	41.19		41.19
Other Expenses	2,895.51	2,895.51	204.48	2,691.03
Tax Assessment Administration:				
Other Expenses	11,451.38	11,451.38	2,132.55	9,318.83
Legal Services and Costs:				
Other Expenses	42,584.39	42,584.39	14,109.00	28,475.39
Engineering Services and Costs:				
Other Expenses	8,620.00	8,620.00		8,620.00
<b>LAND USE ADMINISTRATION:</b>				
Municipal Land Use Law:				
Planning Board:				
Other Expenses	3,177.37	3,177.37	506.80	2,670.57
Zoning Board of Adjustment:				
Other Expenses	2,673.86	2,673.86	341.80	2,332.06
Land Use Projects:				
Other Expenses	9,814.38	9,814.38		9,814.38
Zoning Officer:				
Salaries & Wages	19,325.98	19,325.98	17,000.00	2,325.98
Other Expenses	10,292.33	10,292.33		10,292.33
<b>CODE ENFORCEMENT AND ADMINISTRATION:</b>				
Building Sub-Code Official:				
Salaries & Wages	1,035.00	1,035.00		1,035.00
Other Expenses	3,161.33	3,161.33	435.12	2,726.21
<b>PUBLIC SAFETY:</b>				
Police:				
Salaries & Wages	1,235.05	1,235.05		1,235.05
Other Expenses	5,200.00	5,200.00	3,840.00	1,360.00



TOWNSHIP OF STILLWATER  
CURRENT FUND  
SCHEDULE OF 2021 APPROPRIATION RESERVES  
YEAR ENDED DECEMBER 31, 2022

	<u>Balance</u> <u>Dec. 31, 2021</u>	<u>Balance After</u> <u>Modification</u>	<u>Paid or</u> <u>Charged</u>	<u>Balance</u> <u>Lapsed</u>
PUBLIC SAFETY (Cont'd):				
Emergency Management Services:				
Other Expenses	\$ 3,290.89	\$ 3,290.89		\$ 3,290.89
STREETS AND ROADS:				
Public Works Department:				
Salaries & Wages	27,516.15	27,516.15	\$ 26,866.97	649.18
Other Expenses	99,044.93	99,044.93	48,283.14	50,761.79
Recycle Program:				
Salaries & Wages	1,022.00	1,022.00		1,022.00
Solid Waste Collection:				
Salaries & Wages	3,390.00	3,390.00		3,390.00
Other Expenses	14,370.02	14,370.02	2,876.21	11,493.81
STREETS AND ROADS:				
Landfill Testing	2,029.00	2,029.00	1,902.00	127.00
Public Building and Grounds:				
Other Expenses	9,011.91	9,011.91	7,519.07	1,492.84
Vehicle Maintenance (Including Police Vehicles):				
Other Expenses	20,504.31	20,504.31	19,446.62	1,057.69
HEALTH AND WELFARE:				
Board of Health:				
Other Expenses:				
PEOSHA- Hepatitis B Vaccinations	1,000.00	1,000.00		1,000.00
PEOSHA- Judgement	2,534.67	2,534.67	36.56	2,498.11
Environmental Health Services:				
Other Expenses	3,965.64	3,965.64		3,965.64
RECREATION AND EDUCATION:				
Parks and Playground:				
Other Expenses	6,892.45	6,892.45	2,890.23	4,002.22
Celebration of Public Events:				
Other Expenses	1,000.00	1,000.00		1,000.00
UNCLASSIFIED:				
Municipal Services Act:				
Other Expenses	94,000.00	94,000.00	79,198.57	14,801.43
Utilities:				
Electricity	1,605.18	1,605.18	839.80	765.38
Telephone (excluding equipment acquisition)	7,431.63	7,431.63	123.78	7,307.85
Gas (natural or propane)	7,617.69	7,617.69		7,617.69
Fuel Oil	3,218.26	3,218.26	1,104.27	2,113.99
Gasoline	13,325.01	13,325.01	2,679.04	10,645.97

TOWNSHIP OF STILLWATER  
CURRENT FUND  
SCHEDULE OF 2021 APPROPRIATION RESERVES  
YEAR ENDED DECEMBER 31, 2022

	<u>Balance</u> <u>Dec. 31, 2021</u>	<u>Balance After</u> <u>Modification</u>	<u>Paid or</u> <u>Charged</u>	<u>Balance</u> <u>Lapsed</u>
Contributions to:				
Social Security System (O.A.S.I.)	\$ 204.34	\$ 204.34		\$ 204.34
DCRP	471.48	471.48		471.48
Insurance:				
Group Insurance Plans for Employees	30,154.03	30,154.03	\$ 2.75	30,151.28
Other Insurance Premiums	833.26	833.26		833.26
Unemployment Insurance	1,814.44	1,814.44		1,814.44
Fire Department- Excluded from "CAPS"				
Other Expenses (LOSAP)	54,000.00	54,000.00	40,479.00	13,521.00
	<u>\$ 549,356.00</u>	<u>\$ 549,356.00</u>	<u>\$ 276,891.09</u>	<u>\$ 272,464.91</u>

Analysis of Balance 12/31/2021

Unencumbered	\$ 477,778.38			
Encumbered	<u>71,577.62</u>			
	<u>\$ 549,356.00</u>			
		Cash Disbursed	\$ 244,442.52	
		Due to General Capital Fund	2,750.00	
		Accounts Payable	<u>29,698.57</u>	
			<u>\$ 276,891.09</u>	

TOWNSHIP OF STILLWATER  
CURRENT FUND  
SCHEDULE OF LOCAL SCHOOL DISTRICT TAX PAYABLE  
YEAR ENDED DECEMBER 31, 2022

Increased by:

Levy - Calendar Year 2022

\$ 4,709,921.00

Decreased by:

Payments to Local School District

\$ 4,709,921.00

TOWNSHIP OF STILLWATER  
CURRENT FUND  
SCHEDULE OF REGIONAL SCHOOL DISTRICT TAXES PAYABLE  
YEAR ENDED DECEMBER 31, 2022

Increased by:

Levy - Calendar Year 2022

\$ 4,148,883.00

Decreased by:

Payments to Regional School District

\$ 4,148,883.00

TOWNSHIP OF STILLWATER  
COUNTY OF SUSSEX  
2022  
TRUST FUNDS

TOWNSHIP OF STILLWATER  
TRUST FUNDS  
SCHEDULE OF CASH - TREASURER

	<u>Ref.</u>	<u>Animal Control Fund</u>	<u>Other Trust Funds</u>
Balance December 31, 2021	B	\$ 12,318.60	\$ 653,480.32
Increased by Receipts:			
Township Dog License Fees		\$ 5,654.60	
Penalties on Dog License Fees		1,229.50	
State Dog License Fees		878.40	
Due Current Fund:			
Interest on Deposits		109.72	
Housing Rehabilitation Fund			\$ 1,308.35
Subdivision Deposits			27,957.84
Tax Sale Premiums			15,100.00
Performance Bonds			210.41
Landfill Escrow			39.54
Recycling Deposits			19,405.97
Recreation Commission			3,490.60
Council on Affordable Housing			16,428.55
Municipal Open Space:			
Open Space Levy			12,208.97
Interest on Deposits			304.31
Accumulated Absences			39,000.00
Storm Recovery			25,000.00
		<u>7,872.22</u>	<u>160,454.54</u>
		<u>20,190.82</u>	<u>813,934.86</u>

TOWNSHIP OF STILLWATER  
TRUST FUNDS  
SCHEDULE OF CASH - TREASURER

	Animal Control Fund	Other Trust Funds
Decreased by Disbursements:		
Administrative Expenses	\$ 5,465.18	
Due to State of New Jersey	878.40	
Due Current Fund:		
Interest on Deposits	109.72	
Subdivision Disbursements		\$ 28,502.30
Tax Sale Premiums		12,500.00
Accumulated Absences		21,859.04
Storm Recovery		2,159.06
Recycling		6,733.11
Recreation Commission		4,187.62
Municipal Open Space		32,650.00
	\$ 6,453.30	\$ 108,591.13
Balance December 31, 2022	\$ 13,737.52	\$ 705,343.73

TOWNSHIP OF STILLWATER  
ASSESSMENT TRUST FUND  
ANALYSIS OF CASH  
YEAR ENDED DECEMBER 31, 2022

NOT APPLICABLE



TOWNSHIP OF STILLWATER  
ANIMAL CONTROL FUND  
SCHEDULE OF RESERVE FOR ANIMAL CONTROL FUND EXPENDITURES

	<u>Ref.</u>	
Balance December 31, 2021	B	\$ 12,318.60
Increased by:		
Dog License Fees:		
Collected in Current Year		\$ 5,654.60
Late Fees		1,229.50
		6,884.10
		19,202.70
Decreased by:		
Expenditures Under R.S. 4:19-15.11		5,465.18
Statutory Excess Due to Current Fund		2,134.32
		7,599.50
Balance December 31, 2022	B	\$ 11,603.20

License Fees Collected

<u>Year</u>	<u>Amount</u>
2020	\$ 5,909.40
2021	5,693.80
	11,603.20
Maximum Allowable Reserve	\$ 11,603.20

TOWNSHIP OF STILLWATER  
COUNTY OF SUSSEX  
2022  
GENERAL CAPITAL FUND

TOWNSHIP OF STILLWATER  
GENERAL CAPITAL FUND  
SCHEDULE OF CASH

	<u>Ref.</u>	
Balance December 31, 2021	C	\$ 1,175,650.12
Increased by:		
2022 Budget Appropriations:		
Capital Improvement Fund		\$ 70,000.00
Deferred Charges to Future Taxation Unfunded		300,000.00
Reserve for Park Projects		5,000.00
Reserve for Purchase of DPW Equipment		10,000.00
Reserve for Asphalt Overlay		73,664.00
Reserve for Purchase of Emergency Vehicle		70,000.00
Bond Anticipation Notes		2,105,700.00
American Rescue Plan		44,000.00
Clean Communities		3,000.00
Due Open Space Trust Fund		32,000.00
		2,713,364.00
		3,889,014.12
Decreased by:		
Improvement Authorization Expenditures		398,936.81
Bond Anticipation Notes		1,660,241.00
Due Current Fund:		
Fund Balance Anticipated		10,000.00
		2,069,177.81
Balance December 31, 2022	C	\$ 1,819,836.31



TOWNSHIP OF STILLWATER  
GENERAL CAPITAL FUND  
SCHEDULE OF DEFERRED CHARGES TO FUTURE TAXATION - UNFUNDED

Ord. Number	Improvement Description	Balance Dec. 31, 2021	Funded by Budget Appropriation	2022 Authorizations	Improvement Authorization Cancelled	Balance Dec. 31, 2022	Analysis of Balance Dec. 31, 2022		
							Bond Anticipation Notes	Expenditures	Unexpended Improvement Authorizations
12-04	Various Capital Improvements	\$ 40,000.00	\$ 40,000.00						
13-05	Renovations to Municipal Building	46,000.00	46,000.00			\$ 30,000.00	\$ 30,000.00		
14-08	Various Capital Improvements	57,500.00	27,500.00			90,000.00	90,000.00		
15-07	Various Capital Projects	125,800.00	35,800.00			105,000.00	105,000.00		
15-14	Purchase of Fire Truck	138,500.00	33,500.00			138,700.00	138,700.00		
16-07	Various Capital Improvements	164,783.00	24,851.15		\$ 1,231.85	6,000.00	6,000.00		
16-14	Acquisition of New and Additional Tractor	14,400.00	8,400.00			57,000.00	57,000.00		
17-05	Various Capital Improvements	66,155.00	9,155.00			19,000.00	19,000.00		
17-07	Improvement Municipal Building	22,001.40	3,001.40			351,097.09	351,000.00		\$ 97.09
18-06	Various Capital Improvements	430,471.00	70,961.85		8,412.06	333,000.00	333,000.00		
19-05	Various Capital Improvements	333,830.60	830.60			220,800.00	220,800.00		
21-10	Various Capital Improvements	220,800.00				546,200.00	546,200.00		
21-11	Acquisition of New Fire Truck	546,200.00				209,000.00	209,000.00		
22-07	Various Capital Improvements			\$ 209,000.00					
		\$ 2,206,441.00	\$ 300,000.00	\$ 209,000.00	\$ 9,643.91	\$ 2,105,797.09	\$ 2,105,700.00	\$ -0-	\$ 97.09

Ref.

C

Improvement Authorizations Unfunded:

Less: Unexpended Proceeds of Bond Anticipation Notes Issued:

Ordinance 16-07	Various Capital Improvements	(6,000.00)
Ordinance 18-06	Various Capital Improvements	(19,202.98)
Ordinance 19-05	Various Capital Improvements	(78,749.51)
Ordinance 21-10	Old Foundry Road Phase II	(70,591.73)
Ordinance 21-11	Acquisition of New Fire Truck	(17,682.95)
Ordinance 22-07	Various Capital Improvements	(209,000.00)
		\$ 401,324.26

TOWNSHIP OF STILLWATER  
GENERAL CAPITAL FUND  
SCHEDULE OF IMPROVEMENT AUTHORIZATIONS

Ord. No.	Improvement Description	Date	Ordinance Amount	Balance December 31, 2021		Funded by Various Sources	2022 Authorizations		Deferred Charges to Future Taxation- Unfunded	Paid or Charged	Contracts Payable Returned	Reappropriation	Balance December 31, 2022	
				Funded	Unfunded		Canceled	Unfunded						
16-07	Various Capital Improvements	04/19/16	\$ 939,200.00	\$ 7,231.85									\$ 1,231.85	\$ 6,000.00
17-06	Parking Lot	06/20/17	15,000.00		\$ 1,067.48		\$ 617.63							449.85
18-05	Various Capital Improvements	05/22/18	151,000.00		12,500.00									7,500.00
18-06	Various Capital Improvements	05/22/18	694,100.00	28,027.39			3,062.68			2,747.42			8,412.06	19,300.07
19-04	Various Capital Improvements	05/07/19	130,200.00		1,811.36									1,811.36
19-05	Various Capital Improvements	05/07/19	675,000.00	108,399.51			14,211.33			14,561.33			9,035.20	78,749.51
20-06	Community Center Bathroom	10/06/20	7,500.00		481.15		27.48							453.67
20-07	Old Foundry Road Phase I	10/02/20	290,000.00		29,019.79		7,100.00							12,884.59
21-04	Various Capital Improvements	04/20/21	118,300.00		71,290.70									290.70
21-10	Various Improvements and	7/20/2021;												
21-11	Old Foundry Road Phase II	12/20/22	551,000.00	65,551.73		\$ 14,457.00	336,703.24			327,286.24				70,591.73
22-07	Acquisition of New Fire Truck	07/20/21	825,000.00	17,682.95										17,682.95
22-07	Various Capital Improvements	05/03/22	613,000.00			300,250.00	269,417.68					101,000.00		131,832.32
22-08	Various Capital Improvements	05/03/22	55,000.00			52,000.00	20,093.14					5,000.00		36,906.86
22-17	Electrical Upgrade	07/12/22	12,000.00			12,000.00	11,048.60							951.40
22-20	Turnout Gear	08/16/22	19,900.00			19,900.00	19,474.25							425.75
						\$ 398,607.00	\$ 681,756.03			\$ 344,594.99			\$ 18,679.11	\$ 401,324.26

Ref.	C	C
	Capital Improvement Fund	\$ 60,457.00
	Capital Fund Balance	8,900.00
	New Jersey Department of Transportation Grant	160,000.00
	American Rescue Plan	44,000.00
	Clean Communities Grant	3,000.00
	Reserve for Open Space	32,000.00
	Reserve for DPW Equipment	8,250.00
	Reserve for Asphalt Overlay	82,000.00
		<u>\$ 398,607.00</u>
	Cash Disbursed	\$ 398,936.81
	Contracts Payable	285,569.22
	Due from Current Fund	<u>(2,750.00)</u>
		\$ 681,756.03

Ref.	C	C
	Deferred Charges to Future Taxation - Unfunded	\$ 9,643.91
	Capital Fund Balance	9,035.20
		<u>\$ 18,679.11</u>

TOWNSHIP OF STILLWATER  
GENERAL CAPITAL FUND  
SCHEDULE OF CAPITAL IMPROVEMENT FUND

	<u>Ref.</u>	
Balance December 31, 2021	C	\$ 3,228.30
Increased by:		
Current Fund Budget Appropriation		<u>70,000.00</u>
		73,228.30
Decreased by:		
Appropriated to Finance Improvement Authorizations		<u>60,457.00</u>
Balance December 31, 2022	C	<u>\$ 12,771.30</u>

TOWNSHIP OF STILLWATER  
GENERAL CAPITAL FUND  
SCHEDULE OF BONDS ANTICIPATION NOTES PAYABLE

Improvement Authorization	Original Note				Interest Rate	Balance	
	Date of Issue	Amount	Date of			Dec. 31, 2021	Dec. 31, 2022
			Issue	Maturity			
Various Capital Improvements	09/26/13	\$ 306,000.00	09/16/21	09/16/22	1.0000%	\$ 40,000.00	\$ 40,000.00
Municipal Building Improvements	09/26/13	238,000.00	09/16/21	09/16/22	1.0000%	46,000.00	46,000.00
Various Capital Improvements	05/06/14	223,000.00	09/16/21	09/16/22	1.0000%	57,500.00	57,500.00
			09/16/22	09/16/23	2.7400%	\$ 30,000.00	\$ 30,000.00
Various Capital Projects	09/21/15	353,000.00	09/16/21	09/16/22	1.0000%	125,800.00	125,800.00
			09/16/22	09/16/23	2.7400%	90,000.00	90,000.00
Purchase of Fire Truck	09/22/16	285,000.00	09/16/21	09/16/22	1.0000%	138,500.00	138,500.00
			09/16/22	09/16/23	2.7400%	105,000.00	105,000.00
Various Capital Improvements	09/22/16	353,000.00	09/16/21	09/16/22	1.0000%	164,783.00	164,783.00
			09/16/22	09/16/23	2.7400%	138,700.00	138,700.00
Acquisition of New and Additional Tractor	09/21/17	30,100.00	09/16/21	09/16/22	1.0000%	14,400.00	14,400.00
			09/16/22	09/16/23	2.7400%	6,000.00	6,000.00
Various Capital Improvements	09/21/17	119,825.00	09/16/21	09/16/22	1.0000%	66,155.00	66,155.00
			09/16/22	09/16/23	2.7400%	57,000.00	57,000.00
Improvements to Municipal Building	09/22/18	29,000.00	09/16/21	09/16/22	1.0000%	22,001.40	22,001.40
			09/16/22	09/16/23	2.7400%	19,000.00	19,000.00
Various Capital Improvements	09/22/18	526,317.00	09/16/21	09/16/22	1.0000%	430,471.00	430,471.00
			09/16/22	09/16/23	2.7400%	351,000.00	351,000.00
Various Capital Improvements	09/20/19	482,750.00	09/16/21	09/16/22	1.0000%	333,830.60	333,830.60
			09/16/22	09/16/23	2.7400%	333,000.00	333,000.00
Various Capital Improvements	09/16/21	220,800.00	09/16/21	09/16/22	1.0000%	220,800.00	220,800.00
			09/16/22	09/16/23	2.7400%	220,800.00	220,800.00



TOWNSHIP OF STILLWATER  
GENERAL CAPITAL FUND  
SCHEDULE OF BONDS ANTICIPATION NOTES PAYABLE

Improvement Authorization	Original Note			Interest Rate	Balance Dec. 31, 2021	Issued	Matured	Balance Dec. 31, 2022
	Date of Issue	Amount	Date of Issue / Maturity					
Acquisition of New Fire Truck	21-11	09/16/22	09/16/22	2.7400%		\$ 546,200.00		\$ 546,200.00
Various Capital Improvements	22-07	09/16/22	09/16/22	2.7400%		209,000.00		209,000.00
						\$ 2,105,700.00	\$ 1,660,241.00	\$ 2,105,700.00
			<u>Ref.</u>		<u>C</u>			<u>C</u>
						\$ 1,350,500.00	\$ 1,350,500.00	
						755,200.00	9,741.00	
							300,000.00	
						\$ 2,105,700.00	\$ 1,660,241.00	\$ 1,660,241.00

TOWNSHIP OF STILLWATER  
GENERAL CAPITAL FUND  
SCHEDULE OF SERIAL BONDS PAYABLE  
YEAR ENDED DECEMBER 31, 2022

NOT APPLICABLE

TOWNSHIP OF STILLWATER  
GENERAL CAPITAL FUND  
SCHEDULE OF BONDS AND NOTES AUTHORIZED BUT NOT ISSUED

Ord. Number	Improvement Description	Balance Dec. 31, 2021	2022 Authorizations	Funded by		Bond		Improvement Authorizations Cancelled	Balance Dec. 31, 2022
				Budget Appropriation	Anticipation Notes Issued	Anticipation Notes Redeemed			
12-04	Various Capital Improvements	\$ 40,000.00		\$ 40,000.00		\$ 40,000.00			
13-05	Renovations to Municipal Building	46,000.00		46,000.00		46,000.00			
14-08	Various Capital Improvements	27,500.00		\$ 27,500.00	30,000.00	57,500.00			
15-07	Various Capital Projects	35,800.00		35,800.00	90,000.00	125,800.00			
15-14	Purchase of Fire Truck	33,500.00		33,500.00	105,000.00	138,500.00			
16-07	Various Capital Improvements	24,851.15		24,851.15	138,700.00	164,783.00	\$ 1,231.85		
16-14	Acquisition of New and Additional Tractor	8,400.00		8,400.00	6,000.00	14,400.00			
17-05	Various Capital Improvements	9,155.00		9,155.00	57,000.00	66,155.00			
17-07	Improvement Municipal Building	3,001.40		3,001.40	19,000.00	22,001.40			
18-06	Various Capital Improvements	70,961.85		70,961.85	351,000.00	430,471.00	8,412.06	\$ 97.09	
19-05	Various Capital Improvements	830.60		830.60	333,000.00	333,830.60			
21-10	Various Capital Improvements				220,800.00	220,800.00			
21-11	Acquisition of New Fire Truck	\$ 546,200.00			546,200.00				
22-07	Various Capital Improvements		\$ 209,000.00		209,000.00				
		\$ 546,200.00	\$ 209,000.00	\$ 300,000.00	\$ 2,105,700.00	\$ 1,660,241.00	\$ 9,643.91	\$ 97.09	

TOWNSHIP OF STILLWATER

PART II

SINGLE AUDIT

YEAR ENDED DECEMBER 31, 2022

TOWNSHIP OF STILLWATER  
 SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
 FOR THE YEAR ENDED DECEMBER 31, 2022

Federal Funding Department	Assistance Listing #	Pass Through Entity ID	Project Name	Grant Period		Award Amount	Grant Receipts	Amount of Expenditures	Cumulative Expenditures	Amounts Provided to Subrecipients
				From	To					
U.S. Department of Transportation (Passed through New Jersey Department of Transportation)	20.205	6320-480-078-AN8-606280	Municipal Aid Program - Various Road Projects-	01/01/20	12/31/20	\$ 200,000.00		\$ 200,000.00		
	20.205	AOP-606281	Improvement of Old Foundry Road (Phase I)	01/01/21	12/31/21	151,300.00		151,300.00		
	20.205	AOP-606283	Improvement of Old Foundry Road (Phase II)	01/01/22	12/31/22	160,000.00		160,000.00		
Total Department of Transportation						\$ -0-		\$ 511,300.00		
U.S. Department of Homeland Security: (Passed Through New Jersey Department of Law and Public Safety)	97.036	N/A	Disaster Grants - Public Assistance - FEMA	01/01/22	12/31/22	17,152.08	17,152.08	17,152.08 *	17,152.08	
Total Department of Homeland Security						17,152.08		17,152.08		
U.S. Department of Treasury (Passed through N.J. Department of Community Affairs)	21.027	100-022-8030-687-046010	COVID-19 - American Rescue Plan - Coronavirus State and Local Government Fiscal Recovery Funds	03/03/21	12/31/24	202,533.65	202,533.66	202,533.65	202,533.65	
Total Department of Treasury						202,533.66	173,329.01	129,329.01		
						202,533.66	173,329.01	331,862.66		
TOTAL FEDERAL AWARDS						\$ 219,685.74	\$ 350,481.09	\$ 860,314.74	\$ -0-	

N/A - Not Available

\* - Expended in Prior Year

TOWNSHIP OF STILLWATER  
SCHEDULE OF EXPENDITURES OF STATE AWARDS  
YEAR ENDED DECEMBER 31, 2022

Name of State Agency or Department	State Program	State Account No.	Grant Award	Grant Period		Amount Received	Amount of Expenditures	
				From	To		Year to Date	Cumulative
Department of Environmental Protection	Clean Communities Program	765-042-4900- 004-178910	\$ 14,748.08	01/01/18	12/31/21		\$ 14,748.08	
			16,463.29	01/01/19	12/31/21		16,463.29	
			14,842.84	01/01/20	12/31/22	\$ 3,401.67	14,842.84	
			15,788.88	01/01/21	12/31/22	5,148.40	15,788.88	
			16,047.57	01/01/22	12/31/22	\$ 16,047.57	14,420.53	14,420.53
			16,047.57			16,047.57	22,970.60	76,263.62
	Recycling Tonnage Grants	100-042-4910- 224-238490	4,268.66	01/01/22	12/31/22	4,268.66	4,268.66	4,268.66
Total Department of Environmental Protection						20,316.23	27,239.26	80,532.28
Department of Treasury (Passed Through Sussex County)								
Governor's Council of Alcoholism and Drug Abuse	Municipal Alliance	200-475- 665120-60	1,511.00	07/01/22	06/30/23	1,511.00	1,511.00	1,511.00
							1,511.00	1,511.00
Total Department of Treasury						\$ 21,827.23	\$ 28,750.26	\$ 82,043.28
Total State Awards								

SEE ACCOMPANYING NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS

TOWNSHIP OF STILLWATER  
NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS  
YEAR ENDED DECEMBER 31, 2022

A. Basis of Presentation

The accompanying schedules of expenditures of federal and state awards (the “Schedules”) includes the federal and state grant activity of the Township of Stillwater under programs of the federal and state governments for the year ended December 31, 2022. The information in these schedules is presented in accordance with the requirements of the Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (“Uniform Guidance”) and New Jersey's OMB Circular 15-08, *Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid*. Because the schedules present only a selected portion of the operations of the Township, they are not intended to and do not present the financial position, changes in fund balance or cash flows of the Township.

B. Summary of Significant Accounting Policies

Expenditures reported on the accompanying schedules of expenditures of federal and state awards are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts, if any, shown on the Schedules represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Pass-through identifying numbers are presented where available. The Township has elected not to use the 10 percent de minimis indirect cost rate as allowed under the Uniform Guidance.

C. Relationship to Federal and State Financial Reports

Amounts reported in the accompanying schedules agree with the amounts reported in the related federal and state financial reports.

Report on Internal Control Over  
Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements  
Performed in Accordance with *Government Auditing Standards*

Independent Auditors' Report

The Honorable Mayor and Members  
of the Township Committee  
Township of Stillwater  
Stillwater, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America, audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"), and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements - *regulatory basis* - of the various funds of the Township of Stillwater,, in the County of Sussex (the "Township") as of and for the years ended December 31, 2022 and 2021, and the related notes to the financial statements and have issued our report thereon dated March 22, 2023. These financial statements have been prepared in accordance with accounting practices prescribed or permitted by the Division to demonstrate compliance with the Division's regulatory basis of accounting, and the budget laws of New Jersey, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Township's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Township's internal control. Accordingly, we do not express an opinion on the effectiveness of the Township's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Township's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified a certain deficiency in internal control, described in the accompanying Schedule of Findings and Responses as Finding 2022-001, that we consider to be a significant deficiency.



The Honorable Mayor and Members  
of the Township Committee  
Township of Stillwater  
Stillwater, New Jersey

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **The Township's Response to the Finding**

*Government Auditing Standards* requires the auditor to perform limited procedures on the Township's response to the finding identified in our audit and described in the accompanying Schedule of Findings and Responses. The Township's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mount Arlington, New Jersey  
March 22, 2023

*Nisivoccia LLP*  
NISIVOCCIA LLP

*Valerie A. Dolan*

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Valerie A. Dolan  
Registered Municipal Accountant No. 548  
Certified Public Accountant

TOWNSHIP OF STILLWATER  
SCHEDULE OF FINDINGS AND RESPONSES  
YEAR ENDED DECEMBER 31, 2022

Summary of Auditors' Results:

- The Independent Auditors' Report expresses a unmodified opinion on the Township's financial statements, prepared in accordance with accounting practices prescribed or permitted by the Division of Local Government Services, Department of Community Affairs, State of New Jersey.
- A significant deficiency disclosed during the audit of the financial statements is reported in the *Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards*. No material weaknesses are reported.
- No instances of noncompliance material to the financial statements of the Township which would be required to be reported in accordance with *Government Auditing Standards*, were disclosed during the audit.
- The Township was not subject to the single audit provisions of the Uniform Guidance and New Jersey's OMB Circular 15-08 for the year ended December 31, 2022 as both state and federal grant expenditures were less than the single audit thresholds of \$750,000 identified in the Uniform Guidance and NJOMB 15-08.

Findings Relating to the Financial Statements which are required to be Reported in Accordance with Generally Accepted Government Auditing Standards:

- The audit disclosed the following significant deficiency required to be reported under Generally Accepted Government Auditing Standards:

Finding 2022-001

Segregation of Duties

Criteria

Concentration of duties and responsibilities in a limited number of individuals is not desirable from a control point of view.

Condition

The Township does not maintain an adequate segregation of duties with respect to the recording and treasury functions.

The various departments/offices of the Township are responsible for the issuance of permits and licenses; collection of taxes and permit and license fees; and recording of collections. Also, the Chief Financial Officer reconciles the bank accounts for the respective funds or accounts and the Finance Clerk disburses funds under the direction of the Chief Financial Officer. Accordingly, management and the Township Committee should be aware of this situation and realize that the concentration of duties and responsibilities in a limited number of individuals is not desirable from a control point of view.

Cause

This is due, in part, to the limited number of personnel of the Township and the decentralized nature of governmental collection procedures.

TOWNSHIP OF STILLWATER  
SCHEDULE OF FINDINGS AND RESPONSES  
YEAR ENDED DECEMBER 31, 2022  
(Continued)

Findings Relating to the Financial Statements which are required to be Reported in Accordance with Generally Accepted Government Auditing Standards: (Cont'd)

Finding 2022-001 (Cont'd)

Effect or Potential Effect

Segregation of duties refers to separating those functions that place too much control over a transaction or class of transactions that would enable a person to perpetuate errors and prevent detection within a reasonable period of time.

Recommendation

It is recommended that an adequate segregation of duties is maintained with respect to the recording and treasury functions.

Management's Response

The finding was evaluated, however, due to budgetary constraints and limited personnel, no resolution can be made at this time.

Findings and Questioned Costs for Federal Awards:

- Not applicable since federal expenditures were below the Single Audit threshold.

Findings and Questioned Costs for State Awards:

- Not applicable since state expenditures were below the Single Audit threshold.

TOWNSHIP OF STILLWATER  
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
FOR THE YEAR ENDED DECEMBER 31, 2022

The prior year audit finding 2021-001 regarding segregation of duties has not been resolved due to budgetary constraints and limited personnel and is included as Finding 2022-001.

TOWNSHIP OF STILLWATER

PART III

COMMENTS AND RECOMMENDATIONS

YEAR ENDED DECEMBER 31, 2022

TOWNSHIP OF STILLWATER  
COMMENTS AND RECOMMENDATIONS

Contracts and Agreements Required to be Advertised for N.J.S.A. 40A:11-4

N.J.S. 40A:11-3 states:

a. " When the cost or price of any contract awarded by the contracting agent in the aggregate does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by ordinance or resolution, as appropriate to the contracting unit, of the governing body of the contracting unit without public advertising for bids, except that the governing body of any contracting unit may adopt an ordinance or resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to Subsection b. of Section 9 of P.L. 1971, C.198 (N.J.S.A. 40A:11-9), the governing body of the contracting unit may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to subparagraph (i) of paragraph (a) of subsection (1) of section 5 of P.L. 1971, C.198 (N.J.S.A. 40A:11-5) may be awarded for a period not exceeding 12 consecutive months. The Division of Local Government Services shall adopt and promulgate rules and regulations concerning the methods of accounting for all contracts that do not coincide with the contracting unit's fiscal year.

c. The Governor, in consultation with the Department of the Treasury, shall, no later than March 1 of every fifth year beginning in the fifth year after the year in which P.L. 1999, C.440 takes effect, adjust the threshold amount and the higher threshold amount which the governing body is permitted to establish, as set forth in subsection a. of this section, or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in section 2 of P.L. 1971, C.198 (N.J.S.A. 40A:11-2), and shall round the adjustment to the nearest \$1,000. The Governor shall, no later than June 1 of every fifth year, notify each governing body of the adjustment. The adjustment shall become effective on July 1 of the year in which it is made."

N.J.S.A. 40A: 11-4 states: "Every contract awarded by the contracting agent for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the governing body of the contracting unit to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this act or specifically by any other law. The governing body of a contracting unit may, by resolution approved by a majority of the governing body and subject to subsections b. and c. of this section, disqualify a bidder who would otherwise be determined to be the lowest responsible bidder, if the governing body finds that it has had prior negative experience with the bidder."

Effective July 1, 2020 and thereafter, the bid thresholds in accordance with N.J.S.A. 40A:11-3 are \$17,500 for a contracting unit without a qualified purchasing agent and \$44,000 for a contracting unit with a qualified purchasing agent.

The governing body of the municipality has the responsibility of determining whether the expenditures in any category will exceed the bid threshold within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Township Counsel's opinion should be sought before a commitment is made.

The minutes indicated that bids were requested by public advertising per N.J.S.A. 40A:11-4. The minutes also indicated that resolutions were adopted and advertised authorizing the awarding of contracts or agreements for "Professional Services" and "Extraordinary Unspecifiable Services" per N.J.S.A. 40A:11-5.

TOWNSHIP OF STILLWATER  
COMMENTS AND RECOMMENDATIONS  
(Continued)

Contracts and Agreements Required to be Advertised for N.J.S.A. 40A:11-4 (Cont'd)

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. None were noted.

Collection of Interest on Delinquent Taxes and Assessments

The statute provides the method for authorizing interest and the maximum rate to be charged for the nonpayment of taxes or assessments on or before the date when they would become delinquent.

On January 2, 2022 the governing body adopted the following resolution authorizing interest to be charged on delinquent taxes charges:

BE IT RESOLVED by the Mayor and Committee of the Township of Stillwater, Sussex County, New Jersey that the rate of interest charges on delinquent taxes in this Township shall be as follows:

On all delinquents to and including December 31, 2022, at the rate or rates heretofore governing, and on all delinquents on and after January 1, 2022 at the rate of 8% per annum for and upon the first \$1,500 of the delinquency, the rate of 18% per annum for and upon any amount of the delinquency in excess of \$1,500, and the rate of 6% per annum for and upon any amount in excess of \$10,000; and that a grace period of 10 days will be allowed on taxes due February 1, May 1, August 1, and November 1. If taxes are not paid by the 10th, interest shall be charged from the due date.

BE IT RESOLVED, that the collector of the Township be and hereby directed to collect interest on all taxes accordingly.

Delinquent Taxes and Tax Title Liens

The last tax sale was held on November 23, 2022 and was complete.

The following comparison is made of the number of tax title liens receivable on December 31, of the last three years:

<u>Year</u>	<u>Tax Title Liens</u>
2022	86
2021	93
2020	99

It was noted that only a few of the large number of municipal liens held by the Township were redeemed within the past year. It is essential to good management that all means provided by statute be utilized to liquidate tax title liens in order to get such properties back on a taxpaying basis.

It is recommended that the records for the Township liens continued to be reviewed and measures be taken to collect or foreclose on the liens held by the Township.

Management Response:

The Chief Financial Officer and Tax Collector have reviewed all lien balances and plan to foreclose on thirteen properties in the upcoming year, and in the future they will continue to take measures to collect or foreclose on the remaining liens held by the Township.

TOWNSHIP OF STILLWATER  
COMMENTS AND RECOMMENDATIONS  
(Continued)

New Jersey Administrative Code Accounting Requirements

The Division of Local Government Services has established three (3) accounting requirements which are prescribed by the New Jersey Administrative Code. They are as follows:

1. Maintenance of an encumbrance accounting system.
2. Fixed asset accounting and reporting system.
3. General ledger accounting and record system.

The Township maintains an encumbrance accounting system, a fixed asset accounting and reporting system and a general ledger accounting system.

Verification of Delinquent Taxes and Other Charges

A test verification of delinquent charges and current payments was made in accordance with the regulations of the Division of Local Government Services, consisting of verification notices as follows:

Type	Number Mailed
Payment of 2022 Taxes	40
Payment of 2023 Taxes	40
Delinquent Taxes	40
Tax Title Liens	35

Cash Controls

During 2022, we were notified of an incident involving the possibility of misplaced or stolen cash received for tax collections. Fortunately, the funds were located and promptly deposited into the bank. Based on this occurrence, the Township does not have adequate handling and safeguarding of the Township's cash received.

It is recommended that the Township establish appropriate policies and procedures to ensure the safeguarding of all cash receipts collected.

Management Response:

The Chief Financial Officer and Tax Collector will document enhanced policies and procedures to be approved for the safeguarding of cash collected by township employees.



TOWNSHIP OF STILLWATER  
COMMENTS AND RECOMMENDATIONS  
(Continued)

Management Suggestions

Governmental Accounting Standards Board (GASB) Statements

GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Arrangements*, is effective for the year ended December 31, 2023. This statement addresses issues related to public-private and public-public partnership agreements (PPP's). A PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time. This statement also provides guidance for accounting and financial reporting for availability payment arrangements (APA's). An APA is an arrangement in which a government compensates an operator for services that may include designing, constructing, financing, maintaining or operating an underlying nonfinancial asset or a period of time.

GASB Statement No. 96, *Subscription-Based Information Technology Arrangements* (SBITA's), is effective for the year ended December 31, 2023. A SBITA is a contract that conveys control of the right to use another party's (a SBITA vendor) information technology software, alone or in combination with tangible capital assets as specified in the related contract for a period of time. It is likely that a SBITA software or similar spreadsheets will need to be utilized to perform the various calculations necessary to implement this standard.

COVID-19 Federal Funding

It is possible that the Township will undergo some review of its COVID-19 funding by the federal government. We strongly suggest that the Township ensures that these funds are utilized in accordance with the applicable federal requirements especially with respect to procurement. Additionally, we strongly suggest that the Township ensures that these funds are separately accounted for in the Township's accounting records and that any applicable Township policies are current with respect to federal grant requirements.

Because of the nature of these funds, being new programs, generally of a significant dollar amount, and some of which may be expended over a period of years, they may be subject to federal or state audit several years from now. It is important that the grant files maintained by local governments be complete, self-explanatory, and fully document the program(s) undertaken as part of the funding.

Status of Prior Year Recommendations

The recommendations with respect to segregation of duties and review of Township liens were not resolved and are included in the current year recommendations.

TOWNSHIP OF STILLWATER  
SUMMARY OF RECOMMENDATIONS

It is recommended that:

1. An adequate segregation of duties be maintained with respect to the recording and treasury functions.
2. The records for the Township liens be reviewed and measures be taken to collect or foreclose on the liens held by the Township.
3. The Township establish appropriate policies and procedures to ensure the safeguarding of all cash receipts collected.

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